

# CITY OF ST. JOHNS CLINTON COUNTY, MICHIGAN COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2018

Prepared by: Treasurer's Office

# **TABLE OF CONTENTS**

#### **INTRODUCTORY SECTION**

#### 2 List of Officials 3 Letter of Transmittal 6 Organization Chart Certificate of Achievement for Excellence in Financial Reporting 7 FINANCIAL SECTION 9 **Independent Auditor's Report** 13 Management's Discussion and Analysis **BASIC FINANCIAL STATEMENTS Government-wide Financial Statements** 24 Statement of Net Position 25 Statement of Activities **Fund Financial Statements Governmental Funds** 26 **Balance Sheet** 27 Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position 28 Statement of Revenues, Expenditures, and Changes in Fund Balances 29 Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances with the Statement of Activities **Proprietary Funds** 30 Statement of Net Position 31 Statement of Revenues, Expenses, and Changes in Net Position 32 Statement of Cash Flows **Fiduciary Funds** 34 Statement of Fiduciary Net Assets and Liabilities **Component Units** 35 Combining Statement of Net Position 36 Combining Statement of Activities Notes to the Financial Statements 38 **REQUIRED SUPPLEMENTARY INFORMATION** 66 Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - General Fund 67 Schedule of Changes in Net Pension Liability and Related Ratios Schedule of Contributions 68

Page

# TABLE OF CONTENTS

#### OTHER SUPPLEMENTARY INFORMATION

Governmental Funds	
Nonmajor Governmental Fund Descriptions	70
Combining Balance Sheet – Nonmajor Governmental Funds	71
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance – Nonmajor Governmental Funds	73
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Major Streets	75
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Local Streets	76
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Drug Law Enforcement	77
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Library	78
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Garbage	79
Fiduciary Funds	
Fiduciary Fund Descriptions	80
Combining Statement of Fiduciary Assets and Liabilities	81
Combining Statement of Changes in Fiduciary Assets and Liabilities	82
Component Units	
Component Unit Fund Descriptions	83
Combining Statement of Net Position / Balance Sheet - Component Units	84
Combining Statement of Activities / Statement of Revenue, Expenditures, and Changes in Fund Balance - Component Units	85
STATISTICAL SECTION	
STATISTICAL SECTION Statistical Section Table of Contents	<b>-</b> 87
	<b>-</b> 87
Statistical Section Table of Contents	<b>-</b> 87 88
Statistical Section Table of Contents Financial Trend Tables Net Position by Component Changes in Net Position	
Statistical Section Table of Contents Financial Trend Tables Net Position by Component Changes in Net Position Fund Balances of Governmental Funds	88 89 91
Statistical Section Table of Contents Financial Trend Tables Net Position by Component Changes in Net Position	88 89
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables	88 89 91 92
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property	88 89 91 92 93
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates	88 89 91 92 93 95
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates         Principal Property Tax Payers	88 89 91 92 93 95 96
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates	88 89 91 92 93 95
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates         Principal Property Tax Payers         Property Tax Levies and Collections         Debt Capacity Tables	88 89 91 92 93 95 96 97
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates         Principal Property Tax Payers         Property Tax Levies and Collections         Debt Capacity Tables         Ratios of Outstanding Debt by Type	88 89 91 92 93 95 96 97 98
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates         Principal Property Tax Payers         Property Tax Levies and Collections         Debt Capacity Tables         Ratios of Outstanding Debt by Type         Ratios of Net General Bonded Debt Outstanding	88 89 91 92 93 95 96 97 98 99
Statistical Section Table of Contents         Financial Trend Tables         Net Position by Component         Changes in Net Position         Fund Balances of Governmental Funds         Changes in Fund Balances of Governmental Funds         Revenue Capacity Tables         Assessed State Equalized Value of Taxable Property         Direct and Overlapping Property Tax Rates         Principal Property Tax Payers         Property Tax Levies and Collections         Debt Capacity Tables         Ratios of Outstanding Debt by Type	88 89 91 92 93 95 96 97 98

Page

# **TABLE OF CONTENTS**

#### STATISTICAL SECTION (CONTINUED)

Demographic and Economic Information	
Demographic and Economic Statistics	102
Principal Employers	103
Operating Information	
City Employees by Function/Program	104
Operating Indicators by Function/Program	105
Capital Asset Statistics by Function/Program	106

# Page

**INTRODUCTORY SECTION** 

# **CITY OF ST. JOHNS, MICHIGAN**

#### LIST OF OFFICIALS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### **Elected Officials**

Dana C. Beaman	Mayor
Heather R. Hanover	Vice Mayor
Eric Hufnagel	Commissioner
Bob Craig	Commissioner
Jean Ruestman	Commissioner

# **Administrative Officials**

Jon Stoppels Dave J. Kudwa, P.E. Patrick Clifford City Manager Deputy City Manager City Treasurer Eric Hufnagel Mayor

**Bob Craig** *Vice Mayor* 

Heather R. Hanover Commissioner

Jean Ruestman Commissioner

Tamara Kirschenbauer Commissioner



Jon Stoppels City Manager

**Dave J. Kudwa, P.E.** *Deputy City Manager* 

**Mindy J. Seavey** *City Clerk* 

Kristina Kinde City Treasurer

Vacant City Assessor

**John B. Salemi** *City Attorney* 

**Steven M. Martin** *Director of Public Services* 

November 28, 2018

#### To the Mayor, Members of the City Commission, and Citizens of the City of St. Johns:

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of St. Johns (the City), Michigan for the fiscal year ended June 30, 2018 with the Independent Auditor's Report, submitted in compliance with Michigan State Law. State law requires that within six months of the close of each fiscal year local governments publish a complete set of financial statements presented in conformance with generally accepted accounting principles in the USA (GAAP) and audited in conformity with generally accepted auditing standards by a firm of licensed certified public accountants. This CAFR meets state law requirements.

The City Treasurer assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control established for this purpose. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

Gabridge & Company, independent auditors, has issued an unmodified, "clean" opinion on the City's financial statements for the year ended June 30, 2018. The independent auditor's report is located at the front of the financial section of this report. Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Government**

St. Johns is a home rule city operating under the Commission-Manager form of government. The City Commission is comprised of the Mayor and four Commission members, who enact local laws, determine policies and adopt the annual budget. The City Manager is appointed by the City Commission and is responsible for the daily management of the City.

The City provides a full range of municipal services including police and fire protection, refuse and recycling collection, water, sanitary sewer, storm sewer, streets, infrastructure development and maintenance, park and recreational programs and facilities, and general administrative services. Internal services of the City include mobile equipment operations and maintenance.

St. Johns is located 18 miles north of downtown Lansing and is the county seat for Clinton County, Michigan. The City is located right off an interstate highway which provides quick access to other major Michigan cities. The City encompasses an area of approximately 4.02 square miles, has a population of approximately 7,900, and 43.74 miles of streets.

Discretely presented component units are segregated from the primary government in the government-wide financial statements. This emphasizes that they are legally separate from the primary government. These discretely presented component units include the Downtown Development Authority (DDA), the Local Development Finance Authority (LDFA), and the Principal Shopping District (PSD). The DDA and PSD promote business development in the downtown area. The LDFA promotes business development in the industrial park located north of the city.

The Commission is required to adopt a final budget prior to the beginning of the fiscal year (July 1). The annual budget serves as the foundation of the City of St. Johns' financial planning and control. The Commission adopts the budgets at the required legal level of budgetary control in conformance with Public Act 621 of the State of Michigan.

#### **Financial Condition**

The General Fund is the government's primary operating fund. Over the past several years, the City has seen a steady increase in the total fund balance for the general fund (see Table A-3 in the Statistical Section of the financial statements). We see, however, issues on the horizon that will have an impact on fund balance.

#### Local Economy

The City has many diverse businesses including retail, commercial, and manufacturing. St. Johns is near the Lansing-East Lansing Metropolitan Statistical Area (MSA). This area includes Clinton, Ingham, and Eaton counties. The current unemployment rate for this MSA is 3.2%. The city continues to see growth in our residential and manufacturing sectors. However, there has been significant growth in multi-family residential developments located in the central business district. Also, the announcement of the development of two major dairy processing plants and non-downtown growth are very promising for the City's financial future.

#### Long-term Financial Planning

Like many Michigan cities, St. Johns is facing a challenge with respect to the funding of our deferred benefit pension plan. The plan is only about 51% funded and the required annual minimum payments will escalate over the next twelve years. There will be difficult decisions ahead with respect to city service reductions in order to meet our continuing obligation to fund the retirement plan. The City recently submitted its Corrective Action Plan to the State of Michigan and the City's plan to address the unfunded liability is an exciting one.

The City's charter provides for a 10-mil cap. Given the modest property tax increases and the rising costs of infrastructure replacement, pension liability, and building improvements the City considered a charter amendment to increase that cap, which was approved on the November 2018 ballot. The reinstated millage will bring in approximately \$115,000.

#### Financial Policies

In August, 2016, the City Commission approved a Fund Balance Policy. The Policy is modeled after a recommendation from the Government Financial Officers Association. The Policy sets a goal to maintain an unassigned fund balance of 15% to 20% of expenditures. This Policy ensures the City maintains reserves to handle unplanned expenditures. Currently, the City's General Fund Balance is \$2,012,789 which is 44% of expenditures

#### Major Initiatives

The City completed another year of street improvements funded by the dedicated street millage. Voters approved 4 mills for 4 years program in 2014. This has been a very successful program for the City, with nearly 10 miles of streets improved so far. In November, 2017 the residents approved a 3 mills for 5 years millage to continue needed street improvements. This project will improve an additional 10 miles of local streets. The City is also considering a GIS-based asset management and mapping project to evaluate our existing water, sewer, and storm water infrastructure.

The City of St. Johns has also supported significant improvements to our park and recreational facilities. These improvements include a new spray park, updated softball field bleachers & dugouts, frisbee golf, and a restroom facility near the CIS trail. The projects have been funded through MDNR grants, community donations, and matching local funds from the City. The City also recently worked with the St. Johns Schools to rent a portion of the Wilson Center to provide recreational programming.

#### Awards

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of St. Johns for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2017; an award the City has received annually since 2000. In order to be awarded a Certificate of Achievement, a governmental unit must publish a user-friendly and efficiently organized Comprehensive Annual Financial Report whose contents conform to program standards. Such reports must satisfy both GAAP and applicable legal requirements. A Certificate of Achievement is valid for one year only. We believe our current report conforms to the Certificate of Achievement program requirements and we are submitting it to the GFOA for consideration.

#### Acknowledgements

The timely, orderly preparation and completion of this report is made possible by the hard work and dedication of the staff in the Finance Department. We appreciate the time and talent of everyone who contributed to this document. The people who live or work in, or receive services from the City of St. Johns should also appreciate the behind-the-scenes work and responsibility that has gone into this description of the City's stewardship of the resources entrusted to it.

We would also like to thank the members of the City Commission for their interest and efforts in planning and conducting the financial operations of the City in a responsible and balanced manner.

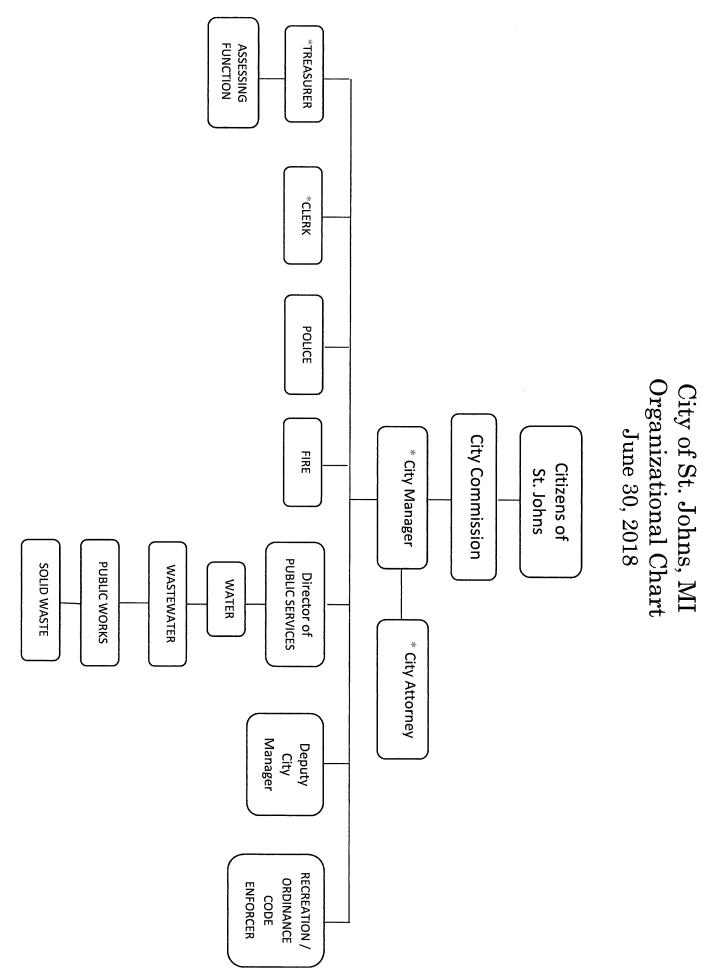
Respectfully submitted,

Jon Stoppels City Manager

Kristina Kinde City Treasurer

(signatures withheld for security purposes)







Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of St. Johns Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christopher P. Morrill

Executive Director/CEO

# FINANCIAL SECTION



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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Commission City of St. Johns, Michigan

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of St. Johns, Michigan, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of St. Johns, Michigan's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of St. Johns, Michigan, as of June 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of St. Johns, Michigan's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual

nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2018, on our consideration of the City of St. Johns, Michigan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of St. Johns, Michigan's internal control over financial reporting and compliance.

Gabridge a Company

Grand Rapids, Michigan November 28, 2018

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# City of St. Johns Management's Discussion and Analysis For the Year Ended June 30, 2018

As management of the City of St. Johns (the "City" or "government"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole, which can be found in this report.

# Financial Highlights

The financial statements, which follow this Management's Discussion and Analysis, provide these significant key financial highlights for the 2018 fiscal year as follows:

- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of this fiscal year by \$12,355,014 (shown as *Net Position*), representing an increase of \$1,645,717 over the previous fiscal year.
- During the year, the City received \$10,468,437 in revenues and \$8,822,720 in expenses, resulting in an increase in net position of approximately \$1,645,717. Of the City's \$8,822,720 expense total, \$3,680,513 related to business-type activities and \$5,142,207 related to governmental activities.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2,753,916, an increase of \$274,300 in comparison with the prior year. Approximately 67.4 percent of this total amount, or \$1,855,472, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,980,769, or 44 percent of the General Fund's total expenditures.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) Government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-wide Financial Statements

The Government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the City's assets, deferred outflows, liabilities, and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and recreation and culture. The business-type activities of the City include water and sewer operations.

# Component Units

The government-wide financial statements include not only the City itself (known as the primary government), but also a legally separate Downtown Development Authority (DDA), Principal Shopping District, and Local Development Finance Authority for which the City is financially accountable. Information for the component units is reported separately from the financial information presented for the primary government.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements.

By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Governmental funds focus on the financing of these areas in the short-term and what remains for future spending. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Garbage Fund, and the Street Millage Fund, each of which is considered to be a major fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements and schedules elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund and all special revenue funds as required by state law. Budgetary comparison schedules have been provided for the General Fund and Garbage Fund (as required supplemental information) and the nonmajor special revenues funds (in other supplemental information) to demonstrate legal compliance.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. The City utilizes a Water and Sewer Fund as an enterprise fund, which shows how these activities operate (much like a business would). The City also utilizes an internal service fund to account for the mobile equipment provided to other departments of the government on a cost-reimbursement basis.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Water and Sewer Fund. The City's internal service fund is presented in the proprietary fund financial statements in the Governmental Activities - Internal Service Fund column.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. This is limited to this discussion and analysis, the

pension schedules, and the General Fund and Garbage Fund budget to actual schedules. Other supplemental information follows the pension schedules and includes combining and individual fund statements and schedules.

#### Government-wide Overall Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$12,355,014 at the close of the most recent fiscal year.

		nmental vities	Busine Activ		Total Primary Government			
	2018	2017	2018	2017	2018	2017		
ASSETS								
Current Assets								
Cash and Investments	\$ 2,601,953	\$ 1,744,480	\$ 1,273,860	\$ 1,295,689	\$ 3,875,813	\$ 3,040,169		
Receivables	548,689	597,715	925,079	993,531	1,473,768	1,591,246		
Due from Agency Funds	5,321	55,321	-	-	5,321	55,321		
Inventory	12,312	12,407	57,119	64,839	69,431	77,246		
Prepaid Items	32,020	87,790	-	670	32,020	88,460		
Total Current Assets	3,200,295	2,497,713	2,256,058	2,354,729	5,456,353	4,852,442		
Noncurrent Assets								
Restricted Cash	-	-	1,297,632	1,566,799	1,297,632	1,566,799		
Capital Assets not being Depreciated	1,244,816	1,293,841	169,161	169,161	1,413,977	1,463,002		
Capital Assets being Depreciated	9,713,990	9,152,298	13,876,526	14,784,317	23,590,516	23,936,615		
Total Assets	14,159,101	12,943,852	17,599,377	18,875,006	31,758,478	31,818,858		
DEFFERRED OUTFLOWS OF RESOURCES								
Deferred Charge on Refunding	-	-	157,529	168,573	157,529	168,573		
Deferred Pension Amounts	318,187	624,988	156,719	307,829	474,906	932,817		
Total Deferred Outflows of Resources	318,187	624,988	314,248	476,402	632,435	1,101,390		
LIABILITIES								
Current Liabilities								
Accounts Payable	196,620	194,585	98,079	71,342	294,699	265,927		
Accrued Liabilities	119,922	112,181	46,818	41,212	166,740	153,393		
Accrued Interest	12,251	27,372	64,862	71,094	77,113	98,466		
Current Portion of Compensated Absences	122,582	128,056	50,949	44,474	173,531	172,530		
Current Portion of Long-term Debt	366,561	333,095	515,066	660,066	881,627	993,161		
Internal Balances	(1,340)	(596,120)	1,340	596,120		-		
Total Current Liabilities	816,596	199,169	777,114	1,484,308	1,593,710	1,683,477		
Noncurrent Liabilities								
Compensated Absences	62,136	57,182	24,301	22,339	86,437	79,521		
Long-term Debt	1,244,948	1,595,509	8,778,929	9,293,995	10,023,877	10,889,504		
Net Pension Liability	5,490,482	6,402,151	2,704,268	3,153,299	8,194,750	9,555,450		
Total Liabilities	7,614,162	8,254,011	12,284,612	13,953,941	19,898,774	22,207,952		
DEFFERRED INFLOWS OF RESOURCES								
Deferred Pension Amounts	91,874	2,009	45,251	990	137,125	2,999		
Total Deferred Inflows of Resources	91,874	2,009	45,251	990	137,125	2,999		
NET POSITION								
Net Investment in Capital Assets	9,347,297	8,517,535	4,909,221	5,167,990	14,256,518	13,685,525		
Restricted	866,424	689,664	1,297,632	1,495,705	2,164,056	2,185,369		
Unrestricted	(3,442,469)	(3,894,379)	(623,091)	(1,267,218)	(4,065,560)	(5,161,597)		
Total Net Position	\$ 6,771,252	\$ 5,312,820	\$ 5,583,762	\$ 5,396,477	\$ 12,355,014	\$ 10,709,297		

The largest portion of the City's net position, \$14,256,518, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources

needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$2,164,056, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position has a deficit balance of \$(4,065,560).

Total assets of the City decreased by \$60,380 during the year, from \$31,818,858 as of June 30, 2017 to \$31,758,478 as of June 30, 2018. The change is significantly different than the prior year due to having the one-time increase in the prior year from the transfer and removal of a library and municipal building in the prior year.

The City's overall net position increased \$1,645,717 from the prior fiscal year. In addition to the one-time additional recreation and culture expenses not being involved during this fiscal year, the City implemented the new pension reported standard in the prior year, causing the differences to be vast this year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

The City's total revenue for the fiscal year ended June 30, 2018 was \$10,468,437, while total cost of all programs and services was \$8,822,720. This results in an increase in net position of \$1,645,717.

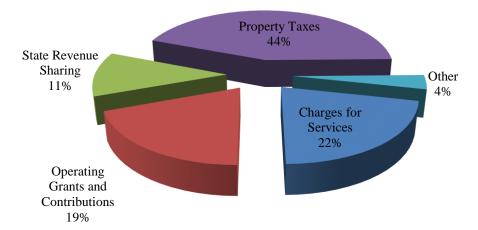
The following table presents a summary of the changes in net position for the years ended June 30, 2018 and June 30, 2017:

		nmental vities	Busine: Activ		Total Government				
	2018	2017	2018	2017	2018	2017			
Revenue	2010		2010		2010				
Program Revenues									
Charges for Services	\$ 1,420,870	\$ 1,697,278	\$ 3,825,370	\$ 3,725,054	\$ 5,246,240	\$ 5,422,332			
Operating Grants and Contributions	1,284,404	892,971	-	-	1,284,404	892,971			
Capital Grants and Contributions	62,392	40,946	-	-	62,392	40,946			
Total Program Revenues	2,767,666	2,631,195	3,825,370	3,725,054	6,593,036	6,356,249			
General Revenues									
Property Taxes	2,882,943	2,800,215	-	-	2,882,943	2,800,215			
State Revenue Sharing	751,862	725,154	-	-	751,862	725,154			
Other Revenue	166,859	265,877	53,355	108,268	220,214	374,145			
Interest Income	8,867	5,320	11,515	9,101	20,382	14,421			
Total General Revenues	3,810,531	3,796,566	64,870	117,369	3,875,401	3,913,935			
Total Revenues	6,578,197	6,427,761	3,890,240	3,842,423	10,468,437	10,270,184			
Expenses									
General Government	1,404,660	1,681,359	-	-	1,404,660	1,681,359			
Public Safety	1,367,562	1,777,613	-	-	1,367,562	1,777,613			
Public Works	1,972,143	2,103,309	-	-	1,972,143	2,103,309			
Recreation and Culture	319,239	748,442	-	-	319,239	748,442			
Interest on Long-term Debt	54,259	67,377	-	-	54,259	67,377			
Other Expenses	24,344	-	-	-	24,344	-			
Water and Sewer			3,680,513	4,219,907	3,680,513	4,219,907			
Total Expenses	5,142,207	6,378,100	3,680,513	4,219,907	8,822,720	10,598,007			
Excess or Deficiency Before Any Transfers	1,435,990	49,661	209,727	(377,484)	1,645,717	(327,823)			
Transfers In (Out)	22,442	28,259	(22,442)	(28,259)					
Change in Net Position	1,458,432	77,920	187,285	(405,743)	1,645,717	(327,823)			
Net Position at the Beginning of Period	5,312,820	5,234,900	5,396,477	5,802,220	10,709,297	11,037,120			
Net Position at the End of Period	\$ 6,771,252	\$ 5,312,820	\$ 5,583,762	\$ 5,396,477	\$ 12,355,014	\$ 10,709,297			

#### **Governmental Activities**

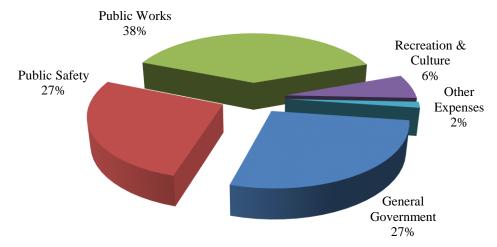
Governmental activities increased the City's net position by \$1,458,432 for the year ended June 30, 2018 compared to an increase of \$77,920 for the year ended June 30, 2017. This is largely related to a significant decrease in total expenses during the year. Recreation and culture expenses were the most impact change in expenses; the function decreased from \$748,442 to \$319,239 due to having one-time additional expenses in the prior year. The City received an increase of \$391,433 in operating grants and contributions as a result of being awarded grants for veterans' memorial bathhouse renovations and trailside parkway development.

The following chart summarizes the revenue sources for the governmental activities of the City for the most recent fiscal year end:



# **Governmental Activities Revenues**

The following chart summarizes the expenses for the governmental activities of the City for the most recent fiscal year end:



# **Governmental Activities Expenses**

#### **Business-type** Activities

Business-type activities increased the City's net position by \$187,285 for the year ended June 30, 2018 compared to a decrease of \$405,743 for the year ended June 30, 2017. Revenues in the Water/Sewer Fund showed a minimal increase of \$47,817. Additionally, expenses decreased in the Water/Sewer Fund by \$539,394 during the year. The decrease in expenses was largely related to interest expense decreasing from \$476,867 in the prior year to \$270,344 as a result of refunding the 2007 capital improvement bonds for a significantly lower interest rate.

# Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

# Governmental Funds

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City's Commission.

At June 30, 2018, the City's governmental funds reported combined fund balances of \$2,753,916, an increase of \$274,300 in comparison with the prior year. Approximately 67.4% of this amount, or \$1,855,472, constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is either *nonspendable*, *assigned*, *or restricted* to indicate that it is: 1) not in spendable form (\$32,020 for prepaid items) or 2) restricted for particular purposes (\$703,725 for major and local streets and \$162,699 for specific purposes).

# General Fund

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1,980,769, while total fund balance decreased to \$2,012,789. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total General Fund expenditures. Unassigned fund balance represents approximately 44 percent of total General Fund expenditures, while total fund balance represents approximately 44.7 percent of that same amount.

The fund balance of the City's General Fund decreased by \$189,571 during the current fiscal year. The City Commission monitors the expenditures of the General Fund closely to ensure that spending does not exceed the City's available resources.

#### 2007 Building Authority Capital Improvement Bonds

The 2007 Building Authority Capital Improvement Bonds Fund had an increase of \$668 to its fund balance from the prior year. The total fund balance is \$668 and is classified as restricted. This small change to this fund balance is due to the payment of the 2007 capital improvement bonds of \$1,193,000 and the issuance of the 2017 refunding bonds of \$1,119,000.

#### Street Millage Capital Projects Fund

The Street Millage Capital Projects Fund had an increase of \$413,989 to its fund balance from the prior year. The total fund balance is \$1,581 and is classified as restricted.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

#### Water & Sewer Fund

The Water & Sewer fund had an increase to its net position of \$187,285 from the prior year. A summary of the change in net position is included in the Business-type Activities section earlier in the document.

#### General Fund Budgetary Highlights

*Original budget compared to final budget.* During the year the budget was amended to increase the original estimated revenues and original budgeted appropriations. The most significant increase in revenues was in charges for services of \$416,065. There was a need to make an amendment to reallocate appropriations among departments.

*Final budget compared to actual results*. The City had the following expenditures in excess of the amount appropriated in the general fund during the year:

	Amended							
	Budget	Budget Actual						
<b>General Fund</b>								
Administration	\$ 1,038,678	\$ 1,068,653	\$ (29,975)					
Other	33,595	33,743	(148)					
Capital Outlay	-	645,573	(645,573)					
Transfers Out	129,099	136,669	(7,570)					

#### Capital Asset and Debt Administration

# Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018 amounted to \$25,004,493 (net of accumulated depreciation). Of this amount, \$10,958,806 was for its governmental activities and \$14,045,687 was for its business-type activities. Depreciation charges for the fiscal year totaled \$809,018 for the governmental activities and \$912,307 for the business-type activities. Overall additions to capital assets during the year include purchases of vehicles, continued improvements to the water and sewer systems, and significant repairs and maintenance to the city streets.

Significant capital asset additions during the year include the following:

٠	Trailside Park and Facilities	\$261,118
٠	Veterans Memorial Bathhouse	\$200,509
•	New Police Building	\$148,080
٠	Street Projects	\$617,401

Additional information on the City's capital assets can be found in Note 8 to these financial statements.

#### Long-term Debt

At the end of the current fiscal year, the City had total long-term debt outstanding of \$10,905,504 (net of premiums and discounts). Of this amount, \$1,611,509 was for governmental activities while \$9,293,995 was for business-type activities.

The City issued new long-term debt in the amount of \$1,119,000 and made payments of \$2,096,161 during the current fiscal year.

State statute limits the City of St. Johns debt obligations to 10 percent of the current state equalized value (SEV). The City of St. Johns SEV as of June 30, 2018 was \$243,278,600; therefore, the City of St. Johns debt limitation was \$24,327,860. The City of St. Johns remains below its legal debt limit as of June 30, 2018.

Additional information on the City's long-term debt can be found in Note 9 to these financial statements.

#### Economic Factors and Next Year's Budgets and Rates

Management estimates that \$4,300,000 of revenues will be available for appropriation in the General Fund in the upcoming budget. Expenditures are expected to change by small amounts compared to 2017. The City continues to review all budget line items for opportunities to reduce expenditures when possible. The budget will be monitored during the year to identify any necessary amendments. In 2018, the City plans again to use current revenues to provide essential

services and to maintain the City's financial reserves at similar levels. The ongoing costs of providing essential services for the citizens of the City will again need to be monitored in order to maintain the financial condition of the City.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City of St. Johns finances and to demonstrate the City of St. Johns accountability for the money it receives. If there are questions about this report, or a need for additional information, contact the City of St. Johns Treasurer's Office at (989) 224-8944 or via email: treasurer@ci.saint-johns.mi.us.

**BASIC FINANCIAL STATEMENTS** 

#### City of St. Johns Statement of Net Position June 30, 2018

	Governmental	Primary Governmen Business-type		
	Activities	Activities	Total	<b>Component Units</b>
ASSETS				
Current Assets				
Cash and Investments	\$ 2,601,953	\$ 1,273,860	\$ 3,875,813	\$ 237,878
Receivables	548,689	925,079	1,473,768	
Due from Agency Funds	5,321		5,321	
Inventory	12,312	57,119	69,431	
Prepaids	32,020		32,020	
Total Current Assets	3,200,295	2,256,058	5,456,353	237,878
Noncurrent Assets				
Restricted Cash		1,297,632	1,297,632	
Capital Assets not being Depreciated	1,244,816	169,161	1,413,977	
Capital Assets being Depreciated	9,713,990	13,876,526	23,590,516	
Total Assets	14,159,101	17,599,377	31,758,478	237,878
DEFERRED OUTFLOWS OF RESOURCES	, , -		- ) ,	,
Deferred Pension Amounts	318,187	156,719	474,906	
Deferred Charge on Refunding		157,529	157,529	
Total Deferred Outflows of Resources	318,187	314,248	632,435	
LIABILITIES	510,107	511,210		
Current Liabilities				
Accounts Payable	196,620	98,079	294,699	
Accrued Liabilities	119,922	46,818	166,740	
Accrued Liabilities	119,922			
		64,862	77,113	
Current Portion of Compensated Absences	122,582	50,949	173,531	
Current Portion of Long-term Debt	366,561	515,066	881,627	
Internal Balances	(1,340)	1,340		
Total Current Liabilities	816,596	777,114	1,593,710	
Noncurrent Liabilities				
Compensated Absences	62,136	24,301	86,437	
Long-term Debt	1,244,948	8,778,929	10,023,877	
Net Pension Liability	5,490,482	2,704,268	8,194,750	
Total Liabilities	7,614,162	12,284,612	19,898,774	
DEFERRED INFLOWS OF RESOURCES				
Deferred Pension Amounts	91,874	45,251	137,125	
Total Deferred Inflows of Resources	91,874	45,251	137,125	
NET POSITION				
Net Investment in Capital Assets	9,347,297	4,909,221	14,256,518	
Restricted for:				
Debt Service	668	1,297,632	1,298,300	
Capital Projects	16,668		16,668	
Garbage	141,167		141,167	
Drug Law	4,196		4,196	
Streets	703,725		703,725	
Unrestricted	(3,442,469)	(623,091)	(4,065,560)	237,878
Total Net Position	\$ 6,771,252	\$ 5,583,762	\$ 12,355,014	\$ 237,878

#### City of St. Johns Statement of Activities For the Year Ended June 30, 2018

				Program Revenues			Net (Expense) Revenue																		
		_			Operating		Operating		Operating		<b>Capital Grants</b>		Capital Grants		Primary Government		s Primary Government		Primary Government						
Functions/Programs	Expenses		Charges for Services		Grants and Contributions		and Contributions		Governmental Activities		Business-type Activities		Total		Component Units										
Primary Government	 	_		-						-		_		_											
Governmental Activities:																									
General Government	\$ 1,404,660	\$	222,210	\$	285,104	\$		\$	(897,346)	\$		\$	(897,346)	\$											
Public Safety	1,367,562		122,208		12,590				(1,232,764)				(1,232,764)												
Public Works	1,972,143		1,026,859		875,973				(69,311)				(69,311)												
Recreation and Culture	319,239		49,593		110,737		62,392		(96,517)				(96,517)												
Interest on Long-term Debt	54,259								(54,259)				(54,259)												
Discount on Refunding Bonds Issued	2,958								(2,958)				(2,958)												
Loss on Disposal of Assets	 21,386								(21,386)				(21,386)												
Total Governmental Activities	5,142,207		1,420,870		1,284,404		62,392		(2,374,541)				(2,374,541)												
Business-type Activities:																									
Water/Sewer Fund	 3,680,513		3,825,370								144,857		144,857												
Total Business-type Activities	3,680,513		3,825,370								144,857		144,857												
Total Primary Government	\$ 8,822,720	\$	5,246,240	\$	1,284,404	\$	62,392	\$	(2,374,541)	\$	144,857	\$	(2,229,684)												
Component Units																									
Downtown Development Authority	\$ 18,040	\$		\$		\$									(18,040)										
Principal Shopping District	61,985				59,838										(2,147)										
Local Development Finance Authority	 82,647														(82,647)										
Total Component Units	\$ 162,672	\$		\$	59,838	\$									(102,834)										
		_		_		_																			

#### General Purpose Revenues and Transfers:

Revenues				
Intergovernmental Revenue	751,862		751,862	
Other Revenue	166,859	53,355	220,214	
Property Taxes	2,882,943		2,882,943	144,854
Interest Income	8,867	11,515	20,382	304
Transfers	22,442	(22,442)		
Total General Revenues and Transfers	 3,832,973	42,428	3,875,401	 145,158
Change in Net Position	 1,458,432	187,285	 1,645,717	 42,324
Net Position at Beginning of Period	5,312,820	5,396,477	10,709,297	195,554
Net Position at End of Period	\$ 6,771,252	\$ 5,583,762	\$ 12,355,014	\$ 237,878

#### City of St. Johns Balance Sheet Governmental Funds June 30, 2018

			De	bt Service	Capit	al Projects				
	General		Auth	7 Building ority Capital provement Bonds	Stree	t Millage	Gov	Other vernmental Funds	Ga	Total overnmental Funds
ASSETS										
Cash and Investments	\$	1,698,996	\$	668	\$	6,883	\$	776,049	\$	2,482,596
Receivables		379,123						169,566		548,689
Due from Agency Funds		5,321								5,321
Prepaids		32,020								32,020
Due from Other Funds		101,582								101,582
Total Assets	\$	2,217,042	\$	668	\$	6,883	\$	945,615	\$	3,170,208
LIABILITIES										
Accounts Payable	\$	93,699	\$		\$	5,302	\$	83,888	\$	182,889
Accrued Liabilities		110,554						6,807		117,361
Due to Other Funds								100,242		100,242
Total Liabilities		204,253				5,302		190,937		400,492
DEFERRED INFLOWS OF RESOURCES										
Unavailable Revenue								15,800		15,800
Total Liabilities and Deferred Inflows of Resources		204,253				5,302		206,737		416,292
FUND BALANCE										
Nonspendable		32,020								32,020
Restricted				668		1,581		864,175		866,424
Unassigned		1,980,769						(125,297)		1,855,472
Total Fund Balance		2,012,789		668		1,581		738,878		2,753,916
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	2,217,042	\$	668	\$	6,883	\$	945,615	\$	3,170,208

The Notes to the Financial Statements are an integral part of these Financial Statements

# City of St. Johns Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2018

Total Fund Balance - Governmental Funds	\$ 2,753,916
Net Position of internal service funds that are treated as proprietary in the fund level statements are treated as governmental in the entity-wide statements	665,526
General government capital assets of \$16,730,154, net of accumulated depreciation of \$6,663,951, are not financial resources, and accordingly are not reported in the funds.	10,066,203
The focus of governmental funds is on short-term financing. Accordingly, some assets will not be available to pay for current period expenditures. Those assets (such as certain receivables) are offset by deferred inflows in the governmental funds.	15,800
Net pension liabilities are not reported in the funds.	(5,490,482)
Certain deferred pension-related amounts are not due and payable in the current period or do not represent current financial resources and therefore are not reported in the funds.	226,313
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(1,276,083)
In the statement of activities, interest is accrued on long-term debt, whereas in governmental funds, the interest expenditure is reported when due.	(5,223)
Compensated absences are not due in and payable in the current period, and therefore, are not reported in the funds.	(184,718)
Total Net Position - Governmental Funds	\$ 6,771,252

#### City of St. Johns Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2018

			Debt Service		Capital Projects				
	General		2007 Building Authority Capital Improvement Bonds		Street Millage	Other Governmental Funds		Total Governmental Funds	
Revenues	\$	1,971,666	\$		\$ 802,579	\$	108,698	\$	2,882,943
Property Taxes Licenses and Permits	φ	22,770	φ		\$ 802,379	φ	108,098	φ	2,882,943
Intergovernmental Revenue		1,239,865					846,203		2,086,068
Charges for Services		957,568					537,662		1,495,230
Fines and Forfeitures		25,939					557,002		25,939
Interest and Rentals		32,905					1,072		33,977
Other Revenue		200,894					14,750		215,644
Total Revenues		4,451,607			802,579		1,508,385		6,762,571
Expenditures		1,101,007			002,377		1,500,505		0,702,071
General Government		1,552,741							1,552,741
Public Safety		1,595,507							1,595,507
Public Works		362,286			23,768		1,082,453		1,468,507
Recreation and Culture		293,456					43		293,499
Debt Service - Principal		52,453	1,193,000				170,000		1,415,453
Debt Service - Interest		2,493	53,535				12,882		68,910
Capital Outlay		645,573			364,822		221,743		1,232,138
Total Expenditures		4,504,509	1,246,535		388,590		1,487,121		7,626,755
Excess of Revenues Over									
(Under) Expenditures		(52,902)	(1,246,535)		413,989		21,264		(864,184)
Other Financing Sources (Uses)									
Bonds Issued			1,119,000						1,119,000
Discount on Refunding Bonds Issued			(2,958)						(2,958)
Transfers In			131,161				195,472		326,633
Transfers Out		(136,669)					(167,522)		(304,191)
Net Other Financing Sources (Uses)		(136,669)	1,247,203				27,950	_	1,138,484
Net Change in Fund Balance		(189,571)	668		413,989		49,214		274,300
Fund Balance at Beginning of Period		2,202,360			(412,408)		689,664		2,479,616
Fund Balance at End of Period	\$	2,012,789	\$ 668		\$ 1,581	\$	738,878	\$	2,753,916

# City of St. Johns Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance with Statement of Activities For the Year Ended June 30, 2018

Total Net Change in Fund Balances - Governmental Funds	\$	274,300
Changes in net position of internal service funds that are treated as enterprise fund changes in net position in the fund level statements are treated as governmental fund changes in net position in the entity-wide statements		(163,665)
Governmental funds report capital outlay as expenditures; however, in the statement of activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense. This is the amount by which capital outlay expenditures of \$1,232,138 is in excess of depreciation expense of \$668,874 and loss on disposals of capital assets of \$21,386.		541,878
Changes to accrued interest are not shown in the fund financial statements. The net effect of the current year decrease is to increase net position.		14,652
The change in net pension liability amounts does require the use of current resources and is not reported in the governmental funds.		515,003
Current year long-term debt principal payments on contractual obligations, bonds payable, and capital leases are expenditures in the fund financial statements but are reductions in long term debt in the government-wide financial statements.	-	1,415,453
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, but rather are deferred to the following fiscal year.		(20,709)
Change to compensated absences are not shown in the fund financial statements. The net effect of the current year increase is to decrease net position.		520
Proceeds from debt issuance are reported as revenue in the fund statements, but reported as liabilities in the Statement of Net Position.		(1,119,000)
Changes in Net Position - Governmental Funds	\$	1,458,432

# City of St. Johns Statement of Net Position Proprietary Funds June 30, 2018

	Business-type Activities - Enterprise Fund	Governmental Activities Internal Service Fund		
	Water/Sewer Fund	Mobile Equipment Fund		
ASSETS				
Current Assets				
Cash and Investments	\$ 1,273,860	\$ 119,357		
Receivables	925,079			
Inventory	57,119	12,312		
Total Current Assets	2,256,058	131,669		
Noncurrent Assets				
Restricted Cash	1,297,632			
Capital Assets not being Depreciated	169,161			
Capital Assets being Depreciated	13,876,526	892,603		
Total Assets	17,599,377	1,024,272		
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Pension Amounts	156,719			
Deferred Charge on Refunding	157,529			
Total Deferred Outflows of Resources	314,248			
LIABILITIES				
Current Liabilities				
Accounts Payable	98,079	13,731		
Accrued Liabilities	46,818	2,561		
Accrued Interest	64,862	7,028		
Current Portion of Compensated Absences	50,949			
Current Portion of Long-term Debt	515,066	21,291		
Due to Other Funds	1,340			
Total Current Liabilities	777,114	44,611		
Noncurrent Liabilities				
Compensated Absences	24,301			
Long-term Debt	8,778,929	314,135		
Net Pension Liability	2,704,268			
Total Liabilities	12,284,612	358,746		
DEFERRED INFLOWS OF RESOURCES		·		
Deferred Pension Amounts	45,251			
Total Deferred Inflows of Resources	45,251			
NET POSITION	- , -			
Net Investment in Capital Assets	4,909,221	557,177		
Restricted for:	,			
Debt Service	1,297,632			
Unrestricted	(623,091)	108,349		
Total Net Position	\$ 5,583,762	\$ 665,526		
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The Notes to the Financial Statements are an integral part of these Financial Statements

# City of St. Johns Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds For the Year Ended June 30, 2018

	Business-type Activities - Enterprise Fund		Governmental Activities Internal Service Fund		
	Water/Sewer Fund		Mobile Equipment Fund		
Operating Revenues					
Charges for Services	\$	3,825,370	\$	324,783	
Other Revenue		53,355		1,573	
Total Operating Revenues		3,878,725		326,356	
Operating Expenses					
Water Plant Operation		485,142			
Water Distribution		438,346			
Wastewater Plant Operation		904,140			
Administrative		670,234			
Mobile Equipment				338,454	
Depreciation		912,307		140,144	
Total Operating Expenses		3,410,169		478,598	
<b>Operating Income</b> (Loss)		468,556		(152,242)	
Non-Operating Revenues (Expenses)					
Interest Income		11,515			
Interest Expense	_	(270,344)		(11,423)	
Net Non-Operating Revenues (Expenses)		(258,829)		(11,423)	
Income Before Contributions and Transfers		209,727		(163,665)	
Transfers In					
Transfers Out		(22,442)			
Change In Net Position		187,285		(163,665)	
Net Position at Beginning of Period		5,396,477		829,191	
Net Position at End of Period	\$	5,583,762	\$	665,526	

# City of St. Johns Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2018

	Business-type Activities - Enterprise Fund	Governmental Activities Internal Service Fund		
	Water/Sewer Fund	Mobile Equipment Fund		
Cash Flows from Operating Activities				
Receipts from Customers and Users	\$ 3,893,822	\$ -		
Receipts from Interfund Services	-	324,783		
Payments to Suppliers	(1,610,780)	(272,320)		
Payments to Employees	(1,091,572)	(64,876)		
Other Revenue	53,355	1,573		
Net Cash Provided (Used) by Operating Activities	1,244,825	(10,840)		
Cash Flows from Noncapital and Related Financing Activities				
Due to Other Funds	(594,780)	-		
Transfers Out	(22,442)	-		
Net Cash Used in Capital and Related Financing Activities	(617,222)	-		
Cash Flows from Capital and Related Financing Activities				
Net Disposal of Capital Assets	6,284	-		
Purchase of Capital Assets	(10,800)	(110,933)		
Interest Paid on Long-term Debt	(265,532)	(11,893)		
Principal Paid on Long-term Debt	(660,066)	(20,641)		
Net Cash Used in Capital and Related Financing Activities	(930,114)	(143,467)		
Cash Flows from Investing Activities				
Interest Received on Investments	11,515	-		
Net Cash from Investing Activities	11,515	-		
Net Decrease in Cash and Cash Equivalents	(290,996)	(154,307)		
Cash and Cash Equivalents Beginning of Period	2,862,488	273,664		
Cash and Cash Equivalents End of Period	\$ 2,571,492	\$ 119,357		
<b>Reconciliation to Statement of Net Position</b>				
Cash and Investments	\$ 1,273,860	\$ 119,357		
Restricted Cash	1,297,632	-		
Total	\$ 2,571,492	\$ 119,357		

## City of St. Johns Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2018

	A	iness-type ctivities - rprise Fund	Governmental Activities Internal Service Fund		
	Wa	ter/Sewer Fund	Mobile Equipment Fund		
<b>Reconciliation of Operating Income (Loss) to Net Cash</b>					
from Operating Activities					
<b>Operating Income (Loss)</b>	\$	468,556	\$	(152,242)	
Adjustments to Reconcile Operating Income (Loss)					
to Net Cash Provided by (Used In) Operating Activities:					
Cash from Operating Activities:					
Depreciation		912,307		140,144	
Changes in Assets and Liabilities:					
Receivables		68,452		-	
Inventories		7,720		95	
Prepaid Items		670		-	
Accounts Payable		26,737		1,215	
Accrued Liabilities		5,606		(52)	
Compensated Absences		8,437		-	
Pension Related Amounts		(253,660)		-	
Net Cash Provided by (Used in) Operating Activities	\$	1,244,825	\$	(10,840)	

# City of St. Johns Statement of Fiduciary Net Assets and Liabilities Fiduciary Funds June 30, 2018

	Agen	cy Funds
ASSETS		
Cash and Investments	\$	7,065
Total Assets		7,065
LIABILITIES		
Due to Other Governments		7,065
Total Liabilities	\$	7,065

## City of St. Johns Combining Statement of Net Position Component Units June 30, 2018

	Ľ	owntown			De	velopment		
	De	evelopment		rincipal	]	Finance	Total	Component
		Authority	Shopp	ing District	A	uthority		Units
ASSETS								
Cash and Investments	\$	57,212	\$	22,146	\$	158,520	\$	237,878
Total Assets		57,212		22,146		158,520		237,878
LIABILITIES								
Total Liabilities								
NET POSITION								
Unrestricted		57,212		22,146		158,520		237,878
Total Net Position	\$	57,212	\$	22,146	\$	158,520	\$	237,878

#### City of St. Johns Combining Statement of Activities Component Units For the Year Ended June 30, 2018

	Downtown Development Authority	Principal Shopping District	Development Finance Authority	Total Component Units	
Expenses					
Community and Economic Development	\$ 18,040	\$ 61,985	\$ 82,647	\$ 162,672	
Total Expenses	18,040	61,985	82,647	162,672	
Program Revenues					
Operating Grants and Contributions		59,838		59,838	
Total Program Revenues		59,838		59,838	
Net Program Revenues (Expenses)	(18,040)	(2,147)	(82,647)	(102,834)	
General Revenue					
Property Taxes	11,324		133,530	144,854	
Interest Income		304		304	
Total General Revenues	11,324	304	133,530	145,158	
Change in Net Position	(6,716)	(1,843)	50,883	42,324	
Net Position at Beginning of Period	63,928	23,989	107,637	195,554	
Net Position at End of Period	\$ 57,212	\$ 22,146	\$ 158,520	\$ 237,878	

NOTES TO FINANCIAL STATEMENTS

#### **Note 1 - Summary of Significant Accounting Policies**

The accounting policies of the City of St. Johns, Michigan (the "City") conform to generally accepted accounting principles as applicable to government units. The Governmental Accounting Standards Board is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies.

#### **Reporting Entity**

As required by accounting principles generally accepted in the United States of America; and Governmental Accounting Standards Board, these financial statements present the financial activities of the City of St. Johns (primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the financial statements to emphasize that they are legally separate from the primary government.

#### Blended Component Unit

**Building Authority** - The Building Authority is governed by a three (3) member board appointed by the City Commission. Its purpose is to provide for the acquisition and construction of certain public buildings, parking lots or structures, recreational facilities, stadiums and the necessary site or sites therefore for the use of the City.

#### Discretely Presented Component Units

These component units are reported in a separate column to emphasize that, while legally separate, the City of St. Johns remains financially accountable for these entities or the nature and significance of the relationship between these entities and the City of St. Johns is such that exclusion of these entities would render the financial statements misleading or incomplete.

**Downtown Development Authority (DDA)** - The DDA is governed by a board of no less than nine (9) and no more than thirteen (13) directors. Members of the governing board of the DDA are appointed by the City Commission. The City also has the ability to significantly influence operations of the DDA. Additionally, the DDA's budget is subject to approval by the City Commission. The DDA may issue debt payable solely from tax increment revenues. The full faith and credit of the City may be given for the debt of the DDA. The City temporarily relinquishes part of its tax base to the Authority (tax increment revenues). The DDA is included in the City's audited financial statements and separate financial statements have not been issued.

Notes to the Financial Statements

**Principal Shopping District (PSD)** - The PSD is governed by a board of no less than nine (9) and no more than thirteen (13) directors. The board is comprised of owners and/or operators of downtown businesses, excepting by statute that one member shall be a representative of the City and one member shall be an adjacent neighborhood resident to the downtown area. The members are appointed by the City Commission. In addition, the Clinton County Board of Commissioners appoints one (1) County representative to the board. The purpose of the PSD is to facilitate programs for an improved growth environment in and near downtown St. Johns, and to assist the downtown area in becoming a stronger mixed-use urban center by encouraging a variety of retail, service, professional, residential and recreational opportunities. The City has the ability to significantly influence operations of the PSD and also has a potential financial benefit or burden. The PSD is legally separate and fiscally independent of the City. The PSD is included in the City's audited financial statements and separate financial statements have not been issued.

**Local Development Finance Authority (LDFA)** - The LDFA is governed by a ten (10) member board, seven (7) of whom are appointed by the Chief Executive Officer, subject to approval by the City Commission, one (1) of whom is appointed by the Clinton County Board of Commissioners, and two (2) of whom are appointed by the chief executive officer of St. Johns Public Schools. The purpose of the LDFA is to eliminate the causes of unemployment, under-employment, and joblessness and to promote economic growth in the City, pursuant to Act 281 of the Public Acts of Michigan, 1986, as amended. The City has the ability to significantly influence operations of the LDFA and also has a potential financial benefit or burden. The LDFA is legally separate and fiscally independent of the City. The LDFA is included in the City's audited financial statements and separate financial statements have not been issued.

#### Joint Ventures

The City participates in the following activity which is considered to be a joint venture in relation to the City, due to the formation of an organization by contractual agreement between two (2) or more participants that maintain joint control, financial interest, and financial responsibility.

Clinton Area Ambulance Service Authority - The City is a member of the Clinton Area Ambulance Service Authority (CAASA), which is a joint venture agreement between the following municipalities: City of St. Johns, Village of Fowler, Village of Maple Rapids, Township of Bengal, Township of Bingham, Township of Dallas, Township of Essex, Township of Greenbush, Township of Lebanon, and Township of Riley. The City appoints two (2) of the eleven (11) members of the governing board. CAASA is considered a Municipal Emergency Service Authority as provided in the Emergency Services to Municipalities Act, 1988 PA57, and MCL 124.601.

CAASA has no stockholders and all monies received are to be used for emergency services in accordance with the joint venture agreement between the constituent municipalities.

The financial activities of CAASA are accounted for and reported separately from the participating units. Separate audited financial statements for the year ended March 31, 2018, are available at CAASA's administrative offices. As of March 31, 2018, CAASA had a net position of \$1,025,170.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds, a type of fiduciary fund, are unlike all other types of funds, reporting only assets and liabilities. Therefore, agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected

#### Notes to the Financial Statements

within 60 days of the end of the current fiscal period or within one year for reimbursement basis grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

Property taxes, intergovernmental revenues, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and as such have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all the financial resources of the general government, except those accounted for and reported in another fund.

The 2007 Building Authority Capital Improvement Bonds Debt Service Fund is used to account for the payment of principal and interest of the 2007 capital improvement bonds and the 2017 refunding bonds.

The *Street Millage Capital Projects Fund* is used to account for the proceeds of the street property taxes that are restricted to repairs and maintenance of the City's streets.

The City reports the following major proprietary funds:

The *Water and Sewer Fund* is used to account for the operations of the water and sewer services to the general public; the costs (expenses, including depreciation) are financed or recovered primarily through user charges.

Additionally, the City reports the following fund types:

*Capital projects funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

*Debt service funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

*Special revenue funds* are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*Internal service fund* accounts for the mobile equipment used by departments within the City and the related expenses incurred on a cost reimbursement basis.

*Agency funds* are custodial in nature and do not present results of operations or have a measurement focus. These funds are used to account for assets that the government holds for others in an agency capacity (such as taxes collected for other governments).

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. The General Fund provides certain central services to other funds of the City which are presented as program expenses in the funds receiving services. The related General Fund revenue has been netted against program expense in the government-wide statement of activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the government's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Restricted net position are assets that are subject to restrictions beyond the government's control. The restrictions may be externally imposed or imposed by law. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Assets, liabilities, deferred outflows/inflows of resources, and equity

## Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes and City policy authorize the City to invest in:

- Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.

#### Notes to the Financial Statements

- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- Bankers' acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions, that, at the time of purchase are rated as investment grade by at least one standard rating service.
- Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- External investment pools as authorized by Public Act 20 as amended through December 31, 1997.

## Investments

Investments are stated at fair market value. Investments are exposed to various risks, such as significant external events, interest rate, credit, and overall market volatility risks. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the fair value of investments will occur in the near term and that such changes could materially affect the amounts reported in the statement of net position.

## Receivables and payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectibles, as applicable. At year-end, the City deemed no allowances were necessary and, therefore, had none recorded.

Amounts due from other governments include amounts due from grantors for specific programs and capital projects. Program grants and capital grants for capital assets are recorded as receivables and revenues at the time reimbursable project costs are incurred. Revenues received in advance of project costs being incurred are shown as unearned revenue.

Property taxes are levied by the City of St. Johns on July 1 and December 1 and are payable without penalty through August 14 and February 14, respectively. The July 1 levy was composed of the

#### Notes to the Financial Statements

County's levy, the State Education Tax assessment and the City's millage and assessments. The December 1 levy was composed of school taxes as well as any unpaid July 1 City levies. All real property taxes not paid to the City by March 1 are turned over to the Clinton County Treasurer for collection. The Clinton County Treasurer remits pay-off payments to all taxing districts on any delinquent real property taxes. Delinquent personal property taxes are retained by the City for subsequent collection. Collections and remittances of all taxes are accounted for in the Current Tax Collections Agency Fund. City property tax revenues are recognized as revenues in the fiscal year levied.

The City is permitted by state statute to levy taxes up to 10 mills (\$10 per \$1,000 of taxable valuation) for general governmental services other than the payment of Debt Service Fund expenditures. They are also permitted to levy additional mills specifically designated for garbage, and recreation services. For the year ended June 30, 2018, the City levied 9.4360 mills for general governmental services, 0.2488 for ACT 359, 0.5000 mills for garbage services, and 4.0000 for streets and sidewalks. The total taxable value for the 2017 levy for property within the City was \$199,298,364.

#### Inventories

Inventories in the Enterprise Fund consist of Water & Wastewater Department's supplies which are stated at the lower of cost or market on the first in - first out basis. Inventory in the internal service fund consist of consumable mobile equipment supplies which are stated at the lower of cost or market on the first in - first out basis. The cost of such inventories is recorded as expenses when consumed rather than when purchased.

## Prepaids

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/ expenses when consumed rather than when purchased.

## Capital assets

Capital assets, which include land, construction on progress, land improvements, building and improvements, vehicles, furniture and other assets, drain flowage rights, water system, sewer system, water and sewer equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are valued at the acquisition cost. In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all roads and streets regardless of their acquisition date or amount.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are completed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the asset constructed.

Property, infrastructure, buildings and equipment are depreciated using the straight-line method over the following estimated useful lives:

	Years
Land Improvements	5 - 25
Buildings and Improvements	20 - 40
Vehicles	5
Furniture and Other Assets	5
Drain Flowage Rights	25
Infrastructure	20
Sewer Lines	40
Pump Stations	20
Equipment	3 - 10

The City reviews long-lived assets for impairment whenever events or changes in circumstances indicate that the carrying amount of an asset exceeds its fair value. If it is determined that an impairment loss has occurred the asset is written down to its net realizable value and a current charge to income is recognized.

## Deferred outflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City reports deferred outflows of resources for its pension and for a deferred charge on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

#### Compensated absences

City employees are granted vacation and sick leave in varying amounts. In the event of termination, individual employees have vested rights to receive payment for unused vacation and sick leave.

Accumulated vacation and sick pay amounts that are vested have been recorded in the governmentwide financial statements.

## Long-term obligations

In the government wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### Deferred inflows of resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds report unavailable revenues, which arises only under a modified accrual basis of accounting, from one source: special assessments receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City also reports pension related deferred inflows.

## Fund balances

Governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either: a) not in spendable form or b) legally or contractually required to be maintained intact. Restricted fund balance is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Commission (the government's highest level of decision-making authority). A formal resolution of the Commission is required to establish, modify, or rescind a fund balance commitment. The City reports assigned fund balance for amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. The Commission has delegated the authority to assign fund balance to the City Manager, who assigns amounts based on policy set forth by the Commission. Unassigned fund balance is the residual classification for the General Fund. The General Fund is the only fund that can report a positive unassigned fund balance amount. However, in governmental funds other than the General Fund, if expenditures incurred for specific purposes

exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

When the City incurs an expenditure for purposes for which various fund balance classifications can be used, it is the City's policy to use restricted fund balance first, then committed fund balance, assigned fund balance, and finally unassigned fund balance.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees Retirement System (MERS) of Michigan and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Interfund transactions

During the course of normal operations, the City has numerous transactions between funds, including expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements. Internal service funds are used to record charges for services to all City departments and funds as transfers or operating revenues. All City funds record these payments to the internal service funds as transfers or operating expenditures/expenses.

## Use of estimates

The process of preparing financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, deferred outflows and inflows, liabilities, revenues, and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

## **Note 2 - Budgetary Information**

Budgets presented in the financial statements were prepared on the same basis as the accounting basis used to reflect actual results. The General Fund and special revenue funds are subject to legal budgetary accounting controls and all are budgeted annually. Debt service funds are also included in the budgetary process; however, State statutes do not require legally adopted budgets for such funds.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- On or before April 1, the City Manager submits to the City Commission, a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the general and special revenue funds. Informational summaries of projected revenues and expenditures are provided for all other City funds, as well as estimated total costs and proposed methods of financing all capital construction projects.
- Public hearings are conducted to obtain taxpayer comments.
- In May, by resolution, the approved budgets of the City were adopted on the department level basis for all governmental funds for the ensuing fiscal year, in accordance with Public Act 621 of the State of Michigan.
- The City Manager, or his designee, is authorized to transfer budgeted amounts within departmental appropriation accounts; however, any revisions that alter the total expenditures of any department must be approved by the City Commission.
- Formal budgetary integration is employed as a management control device during the year for all budgetary funds. Also, all budgets are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP).
- Budget appropriations lapse at year-end.
- The original budget was amended during the year in compliance with the City Charter and applicable state laws. The budget-to-actual expenditures in the financial statements represent the final budgeted expenditures as amended by the City Commission.
- Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the governmental funds. There were no encumbrances at year-end.
- Budgetary comparison schedules are presented using Generally Accepted Accounting Principles for all reporting.

## Note 3 - Deficit Net Position and Fund Balance

Governmental activities reported a deficit in unrestricted net position of \$3,442,469. Business-type activities and the Water and Sewer fund reported a deficit in unrestricted net position of \$623,091.

The Street Millage II capital projects fund reported a deficit fund balance of \$125,297 at year-end. This deficit is due to capital projects that are to be funded with future revenue that will be received from the 4.000 mill property tax for street improvements.

#### Note 4 - Excess of Expenditures over Budget

Michigan law provides that a local unit shall not incur expenditures in excess of the amount appropriated. The City's actual expenditures and budgeted expenditures for the budgeted funds have been shown at the department level. The approved budgets of the City for these budgeted funds were also adopted at the department level.

The City had the following expenditures in excess of the amounts appropriated during the year ended June 30, 2018:

	Amended		
	Budget	Actual	Variance
General Fund			
Administration	\$ 1,038,678	\$ 1,068,653	\$ (29,975)
Other	33,595	33,743	(148)
Capital Outlay	-	645,573	(645,573)
Transfers Out	129,099	136,669	(7,570)

#### **Note 5 - Deposits and Investments**

The City maintains pooled and individual fund demand deposits, certificates of deposit, and short-term investment accounts.

Following is a reconciliation of deposit and investment balances as of June 30, 2018:

	Primary Government		C	omponent Units	Totals		
Statement of Net Position							
Cash and Investments	\$	3,875,813	\$	237,878	\$	4,113,691	
Restricted Cash		1,297,632		_		1,297,632	
Statement of Fiduciary Net Position							
Cash and Investments		7,065		-		7,065	
Total	\$	5,180,510	\$	237,878	S	\$ 5,418,388	
<b>Deposits and Investments</b> Bank Deposits (checking and savings) Certificates of Deposit Investments					\$	3,991,821 888,867 537,700	
Total					\$	5,418,388	

Notes to the Financial Statements

*Custodial Credit Risk - Deposits*. Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits might not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. As of year-end, \$3,832,531 of the City's bank balance of \$4,832,531 was exposed to custodial credit risk because it was uninsured and uncollateralized. Due to the dollar amounts of cash deposits and the limits of FDIC insurance, the City believes it is impractical to insure all bank deposits. As a result, the City evaluates each financial institution with which it deposits City funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

*Custodial Credit Risk - Investments*. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. In order to minimize this risk, City policy limits the types of investments and pre-qualifies financial institutions. As of June 30, 2018, none of the City's investments were exposed to risk since the securities are held in the City's name by the counterparty.

Following is a summary of the City's investments as of June 30, 2018:

Other Investments	\$ 537,700
Certificates of Deposit	 888,867
	\$ 1,426,567

*Credit Risk*. State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified in the list of authorized investments in the summary of significant accounting policies. The City's investment policy does not have specific limits in excess of state law on investment credit risk.

Credit risk ratings, where applicable, are summarized as follows:

Rating Agency	Rating	<u> </u>	FMV		
S&P	AAAm	\$	413,276		
Not Rated	N/A		1,013,291		
Total		\$	1,426,567		

*Interest Rate Risk.* Interest rate risk is the risk that the market rate of securities in the portfolio will fall due to changes in market interest rates. State law limits the allowable investments and the maturities of some of the allowable investments as identified in the summary of significant accounting policies. The City's investment policy does not have specific limits in excess of state

law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Maturity dates for investments and certificates of deposit held at year-end are summarized as follows:

	Certificates of					
		Deposit	Investments			
No Maturity	\$	-	\$	413,276		
Due Within One Year		888,867		124,424		
	\$	888,867	\$	537,700		

*Concentration of Credit Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. State law limits allowable investments but does not limit concentration of credit risk as identified in the list of authorized investments in the summary of significant accounting policies. The City's investment policy does not limit investments in a single financial institution of a single security type (with the exception of U.S. treasuries and agencies and authorized pools) to a % of the total investment portfolio. All investments held at year end are reported above.

#### Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A fair value hierarchy is also established which requires an entity to maximize the use of observable and minimize the use of unobservable inputs.

There are three levels of inputs that may be used to measure fair value:

- Level 1: Quoted prices in active markets for identical securities.
- Level 2: Prices determined using other significant observable inputs. Observable inputs are inputs that other market participants may use in pricing a security. These may include quoted prices for similar securities, interest rates, prepayment speeds, credit risk and others.
- Level 3: Prices determined using significant unobservable inputs. Unobservable inputs may be used in situations where quoted prices or observable inputs are unavailable or deemed less relevant (for example, when there is little or no market activity for an investment at the end of the period). Unobservable inputs reflect the organization's own assumptions about the factors market participants would use in pricing an investment, and would be based on the best information available.

As of June 30, 2018, the fair value measurements of investments and cash equivalents were as follows:

	Level 1		Level 2		Le	evel 3
Investment Type						
Certificates of Deposit	\$	247,387	\$	-	\$	-
Uncategorized pooled investments		-		413,276		-
Total	\$	247,387	\$	413,276	\$	-

#### Note 6 - Receivables

Receivables are comprised of the following at year-end:

			Ν	onmajor				
			Gov	ernmental	V	Vater &	То	tal Primary
	Ger	neral Fund	Funds Sewer Fund		wer Fund	Government		
Receivables								
Accounts	\$	194,503	\$	18,875	\$	925,079	\$	1,138,457
Special Assessment		-		15,800		-		15,800
Due from State		182,620		134,891		-		317,511
Due from County		2,000		-		-		2,000
Total Receivables	\$	379,123	\$	169,566	\$	925,079	\$	1,473,768

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not earned. At the end of the current fiscal year, the deferred inflows of resources of \$15,800 reported in the governmental funds consisted entirely of special assessments and grants, which are expected to be received in future years.

#### **Note 7 - Interfund Transactions**

The composition of interfund balances at year-end was as follows:

Transfer In	Transfer Out	 Amount
2007 BAC Improvement Bonds	Nonmajor Governmental Funds	\$ 97,499
2007 BAC Improvement Bonds	Water and Sewer	22,442
2007 BAC Improvement Bonds	General Fund	11,220
Nonmajor Governmental Funds	General Fund	125,449
Nonmajor Governmental Funds	Nonmajor Governmental Funds	 70,023
		\$ 326,633

Interfund balances resulted from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

Interfund transfers in and out for the year ended June 30, 2018 are as follows:

Due from Other Funds	Due to Other Funds	 Amount
General Fund	Water and Sewer	\$ 1,340
General Fund	Nonmajor Governmental Funds	100,242
		\$ 101,582

Transfers are used to: 1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them, 2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and 3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### Notes to the Financial Statements

# Note 8 - Capital Assets

Capital asset activity for the year was as follows:

Governmental Activities	Beginning Balance		Additions		D	Deductions		Transfers/ Adjustments		Ending Balance	
Capital Assets not being Depreciated											
Land	\$	1,217,621	\$	27,195	\$	-		-	\$	1,244,816	
Construction in Progress		76,220		-		-		(76,220)		-	
Total Capital Assets not being Depreciated		1,293,841		27,195		-		(76,220)		1,244,816	
Capital Assets being Depreciated											
Land Improvements		1,734,228		-		-		-		1,734,228	
Buildings and Improvements		2,395,780		533,487		-		76,220		3,005,487	
Vehicles		2,638,387		110,933		-		-		2,749,320	
Furniture and Other Assets		234,698		54,055		-		-		288,753	
Drain Flowage Rights		529,268		-		-		-		529,268	
Infrastructure		13,724,437		617,401		(4,558,483)		-		9,783,355	
Total Capital Assets being Depreciated		21,256,798		1,315,876		(4,558,483)		76,220		18,090,411	
Accumulated Depreciation											
Land Improvements		863,395		77,669		-		-		941,064	
Buildings and Improvements		1,088,801		66,978		-		-		1,155,779	
Vehicles		1,674,735		151,039		-		-		1,825,774	
Furniture and Other Assets		197,089		16,440		-		-		213,529	
Drain Flowage Rights		99,631		11,198		-		-		110,829	
Infrastructure		8,180,849		485,694		(4,537,097)		-		4,129,446	
Total Accumulated Depreciation		12,104,500		809,018		(4,537,097)		-		8,376,421	
Total Net Capital Assets being Depreciated		9,152,298		506,858		(21,386)		76,220		9,713,990	
Total Capital Assets - Governmental Activities	\$	10,446,139	\$	534,053	\$	(21,386)	\$	-		10,958,806	

Business-type Activities	Beginning Balance		A	Additions Deductions		ductions	Transfers/ Adjustments		Ending Balance	
Capital Assets not being Depreciated										
Land	\$	169,161	\$	-	\$	-	\$	-	\$	169,161
Construction in Progress		-		-		-		-		-
Total Capital Assets not being Depreciated		169,161		-		-		-		169,161
Capital Assets being Depreciated				_						
Water System		5,874,226		10,800		(21,298)		-		5,863,728
Sewer System		26,541,264		-		(82,640)		-		26,458,624
Water and Sewer Equipment		1,053,682		-		(43,677)		-		1,010,005
Total Capital Assets being Depreciated		33,469,172		10,800		(147,615)		-		33,332,357
Accumulated Depreciation										
Water System		3,881,230		99,499		(21,298)		-		3,959,431
Sewer System		14,109,483		784,417		(81,652)		-		14,812,248
Water and Sewer Equipment		694,142		28,391		(38,381)		-		684,152
Total Accumulated Depreciation		18,684,855		912,307		(141,331)		-		19,455,831
Total Net Capital Assets being Depreciated		14,784,317		(901,507)		(6,284)		-		13,876,526
Total Capital Assets - Business-type Activities	\$	14,953,478	\$	(901,507)	\$	(6,284)	\$	-	\$	14,045,687

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities</b>	
General Government	\$ 51,936
Public Safety	10,247
Public Works	556,099
Recreation and Culture	50,592
Internal Service Funds	140,144
Total Governmental Activities	\$ 809,018
<b>Business-type Activities</b>	
Water and Sewer	\$ 912,307

#### Note 9 - Long-term Debt

Long-term debt descriptions are as follows:

#### **Governmental Activities**

1998 Building Authority Bonds, \$1,400,000, with a final installment of \$110,000 due on October 1, 2018, interest at 4.375%.

2003 Michigan Transportation Fund Bonds, \$480,000, with a final installment of \$70,000 due on August 1, 2018, interest at 4.200% payable semi-annually.

2007 Capital Improvement Bonds, \$1,850,000, with future annual installments ranging from \$80,000 to \$130,000 through April 1, 2027, interest ranging from 4.000% to 4.125%. This was redeemed into the 2017 refunding bonds during the year.

2017 Refunding Bonds, \$1,119,000, with future semi-annual installments ranging from \$56,000 to \$100,000 through April 1, 2024, interest at 1.980%.

Installment Note Payable, to purchase land of \$536,000, with a final installment of \$35,818 due on July 1, 2019, interest at 4.675%.

CDBG loan of \$1,100,000 for expansion of the City's industrial park, governmental portion, at quarterly installments of \$6,271 through August 1, 2020 at 0.000% interest.

#### **Internal Service Fund**

Installment Note Payable, to purchase a pumper tanker fire truck of \$376,615, due in annual installments of \$31,833 through November 1, 2030, including interest at 3.000%.

#### **Business-type Activities**

Water Supply and Sewage Disposal System Revenue Refunding Bonds dated May 24, 2005, \$3,240,000, with annual installments ranging from \$500,000 to \$575,000 through October 1, 2017, with interest ranging from 3.900% to 5.000% payable semi-annually.

Water Supply and Sewage Disposal System Revenue Refunding Bonds dated July 16, 2013, \$2,845,000, with future annual installments of \$15,000 to \$300,000 through October 1, 2027, interest at 3.150% payable semi-annually.

Water Supply and Sewage Disposal System Revenue Refunding Bonds dated October 20, 2016, \$6,535,000, with future annual installments of \$55,000 to \$755,000 through October 1, 2032, interest at 2.650% payable semi-annually.

CDBG loan of \$1,100,000 for expansion of the City's industrial park, enterprise portion, due in quarterly installments of \$6,271 through August 1, 2020 at 0.000% interest.

Long-term debt activity for the year ended June 30, 2018, was as follows:

								D	ue Within
Governmental Activities	Ju	ne 30, 2017	 Additions	Ι	Deductions	Ju	ne 30, 2018	0	ne Year
2017 Refunding Bonds - GO	\$	-	\$ 1,119,000	\$	98,000	\$	1,021,000	\$	112,000
1998 Bldg. Auth. Bonds - Courthouse		215,000	-		105,000		110,000		110,000
2003 MI Transportation Refunding Bonds		135,000	-		65,000		70,000		70,000
2007 Capital Improvement Bonds		1,095,000	-		1,095,000		-		-
Installment Note - Industrial Park Land Purchase		70,817	-		35,000		35,817		35,817
State of MI-CDBG		56,719	-		17,453		39,266		17,453
Internal Service Fund									
Installment Note - Pumper Tanker Fire Truck		356,068	 -		20,642		335,426		21,291
Total Governmental Activities Long-term Debt	\$	1,928,604	\$ 1,119,000	\$	1,436,095	\$	1,611,509	\$	366,561
Compensated Absences	\$	185,238	\$ -	\$	520	\$	184,718	\$	122,582
								D	ue Within
Business-type Activities	Ju	ne 30, 2017	 Additions	Ι	Deductions	Ju	ne 30, 2018	0	ne Year
2005 Water and Sewer Rev. Bonds	\$	575,000	-		575,000	\$	-	\$	-
2013 Water and Sewer Rev. Bonds		2,800,000	-		15,000		2,785,000		300,000
2016 Water and Sewer Rev. Bonds		6,535,000	-		55,000		6,480,000		200,000
State of MI-CDBG		24,799	 -	_	7,631		17,168	_	7,631
Total Business-type Long-term Debt		9,934,799	 -	_	652,631		9,282,168	_	507,631
Net Bond Premium / Discount		19,262	 -		7,435		11,827		7,435
Total Business-type Activities	\$	9,954,061	\$ -	\$	660,066	\$	9,293,995	\$	515,066
Compensated Absences	\$	66,813	\$ 8,437	\$		\$	75,250	\$	50,949

Annual debt service requirements to maturity for long-term debt (excluding compensated absences and bond premium/discount) are as follows:

Year Ended	ded Governmental Activities					Business-type Activities						
June 30,	]	Principal	]	Interest		Total		Principal Interest		_	Total	
2019	\$	366,561	\$	34,917	\$	401,478	\$	507,631	\$	252,073	\$	759,704
2020		224,413		26,951		251,364		522,631		237,124		759,755
2021		216,983		22,603		239,586		526,904		221,956		748,860
2022		217,361		18,085		235,446		540,000		206,570		746,570
2023		223,095		13,480		236,575		555,000		190,786		745,786
2024 - 2028		273,308		28,950		302,258		3,045,002		699,564		3,744,566
2029 - 2033		89,788		5,711		95,499		3,585,000		242,541		3,827,541
Total	\$	1,611,509	\$	150,697	\$	1,762,206	\$	9,282,168	\$	2,050,614	\$ 1	1,332,782

Internal service funds predominately serve the governmental funds. Accordingly, long-term liabilities for those funds are included as part of the above governmental activities totals. Also, for the governmental activities, compensated absences are generally liquidated by the General Fund.

## Advance Refunding

In October 2017, the City issued \$1,119,000 of General Obligation Limited Tax Refunding Bonds, Series 2017 to advance refund the City's 2007 Capital Improvement Bonds in the amount of \$1,095,000. The proceeds of the bonds were used to purchase U.S. government securities that were placed in an escrow fund for the purpose of generating resources for all future debt service payment on the refunded debt. As a result, the bonds are considered defeased and the liability has been removed from the statement of net position. During 2018, defeased debt in the amount of \$1,095,000 was called and paid in full. The refunding resulted in a net cash savings of \$135,502 and an economic gain of \$90,933.

## Note 10 - Risk Management

## **Primary Government**

The City participates in a pool, the Michigan Municipal Workers' Compensation Fund, with other municipalities for workers' compensation losses. The pool is organized under Public Act 317 of 1969, as amended. In the event the pool's claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessment to make up the deficiency. The City has not been informed of any special assessments being required.

The City also participates in a State pool, the Michigan Municipal League Liability & Property Pool, with other municipalities for property, liability, bonding, and casualty losses. The pool is organized under Public Act 138 of 1982, as amended. In the event the pool's claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the

specific pool's policy year may be subject to special assessment to make up the deficiency. The City has not been informed of any special assessments being required.

#### Note 11 - Contingent Liabilities

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City and its Corporate Counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

#### **Note 12 - Pension Plans**

#### **Defined Contribution Plans**

The City is the sponsor of a defined contribution retirement plan for the sole benefit of its employees. The plan is administered by the Michigan Municipal Employees Retirement System. The plan was established by the City Commission. Plan provisions and contribution requirements can be amended by the City Commission. Non-union employees hired after May 31, 2003 receive 8% of their wages as a contribution to the plan. Non-union new hires have an irrevocable option at the time of hire to contribute 2% of their wages to the plan and the City matches this contribution. If this option is refused, then the 8% City funding is what is received. Union employees hired after July 1, 2007 receive 8% of their wages as a contribution to the plan. The City will match up to 4% of additional contributions for a total maximum contribution of 16%. Non-union employees hired after December 1, 2012 receive a 4% contribution with no additional match. A separate negotiated division receives a 10% match by the City. During the year ended June 30, 2018, the City made contributions for all eligible participating employees. To be eligible to participate, an employee must be full time. Elected officials and volunteer firefighters are not eligible for this plan.

During the year, contributions of \$24,392 and \$111,467 were made by the employees and employer, respectively, in accordance with contribution requirements established by the City Commission.

The City also sponsors a defined contribution plan administered by ICMA where the eligible employees receive a 10% contribution by the City. During the year, City contributions of \$26,798 were made by the employer in accordance with contribution requirements established by the City Commission.

## Defined Benefit - Michigan Municipal Employees' Retirement System

#### **Plan Description**

The employer's defined benefit pension plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. The employer participates in the Municipal Employees Retirement System (MERS) of Michigan. MERS is an agent multiple-employer, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and

administered by a nine-member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at <u>www.mersofmich.com</u>.

Retirement benefits for employees are calculated as follows:

			Final Average	Normal	Unreduced Benefit	Reduced Benefit	
			Compensation	Retirement	(Age/Years of	(Age/Years of	Vesting
Division	Benefit Multiplier	Benefit Maximum	(Years)	Age	Service)	Service)	(Years)
General - Closed	2.50%	80%	3	60	50/25 or 55/20	55/15	10
Police/Fire - Closed	2.50%	80%	3	60	50/25	55/15	10
Library - Closed	2.50%	80%	3	60	50/25 or 55/20	55/15	10
City Manager - Closed	2.25%	80%	3	60	N/A	50/25 or 55/15	10
Water/Sewer - Closed	2.50%	80%	3	60	50/25	55/15	10

## **Employees Covered by Benefit Terms**

At the December 31, 2017 valuation date, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	53
Inactive plan members entitled to but not yet receiving benefits	5
Active plan members	14
Total employees covered by MERS	72

## **Contributions**

The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by the MERS Retirement Board. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer may establish contribution rates to be paid by its covered employees.

For the year ended June 30, 2018, the City had the following contribution rates:

	Employee	Employer
Division	Contributions	Contributions
General - Closed	0.00%	\$20,570 / month
Police/Fire - Closed	0.00%	\$24,208 / month
Library - Closed	0.00%	\$3,316 / month
City Manager - Closed	4.50%	\$579 / month
Water/Sewer - Closed	0.00%	\$31,534 / month

## Net Pension Liability

The net pension liability reported at June 30, 2018 was determined using a measure of the total pension liability and the pension net position as of December 31, 2017. The December 31, 2017 total pension liability was determined by an actuarial valuation performed as of December 31, 2017.

#### Actuarial Assumptions

The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.00% in the long-term
Investment rate of return	7.75%, net of investment expense, including inflation

Mortality rates used were based on the RP-2014 Group Annuity Mortality Table of a 50% Male and 50% Female blend. The actuarial assumptions used in valuation were based on the results of the most recent actuarial experience study of 2009-2013.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term
		Expected Real
Asset Class	Target Allocation	Rate of Return
Global equity	57.5%	5.02%
Global fixed income	20.0%	2.18%
Real assets	12.5%	4.23%
Diversifying strategies	10.0%	6.56%
	100.0%	

#### Notes to the Financial Statements

#### Discount Rate

The discount rate used to measure the total pension liability is 8.00%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the net pension liability during the measurement year were as follows:

	Increase (Decrease)									
	Т	otal Pension		Ν	Vet Pension					
Changes in Net Pension Liability		Liability	Plai	n Net Position	_	Liability				
Balance at December 31, 2016	\$	17,584,767	\$	8,029,317	\$	9,555,450				
Service cost		94,111		-		94,111				
Interest		1,356,935		-		1,356,935				
Difference between expected and actual experience		(699,069)		-		(699,069)				
Contributions - Employer		-		1,077,978		(1,077,978)				
Net investment income		-		1,051,371		(1,051,371)				
Benefit payments, including refunds		(1,340,279)		(1,340,279)		-				
Administrative expenses				(16,672)		16,672				
Net changes		(588,302)		772,398		(1,360,700)				
Balance at December 31, 2017	\$	16,996,465	\$	8,801,715	\$	8,194,750				

The net pension liability was allocated to governmental activities (\$5,490,482) and business-type activities (\$2,704,268).

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 8.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent) or one percentage point higher (9.00 percent) than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(7.00%)	(8.00%)	(9.00%)
Net pension liability of the City	\$ 9,892,292	\$ 8,194,750	\$ 6,747,252

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes, it is net of administrative expenses.

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2018 the City recognized pension expense of \$190,881.

The City reported deferred outflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
Source	Resources	Resources
Excess (deficit) investment returns	\$ -	\$ 137,125
* Employer contributions to the plan subsequent to the measurement date	474,906	
Total	\$ 474,906	\$ 137,125

\*The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability for the year ending June 30, 2018.

The deferred outflows were allocated to governmental activities (\$318,187) and business-type activities (\$156,719). Additionally, the deferred inflows were allocated to governmental activities (\$91,874) and business-type activities (\$45,251).

Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending	
June 30	Amount
2019	\$ 56,415
2020	25,224
2021	(134,727)
2022	(84,037)

#### Note 13 - Commitments

In December 1998, the City entered into a construction agreement with Clinton County to construct a new Courthouse. At the same time, the Building Authority entered into a ground lease with Clinton County that provides the City administrative office space for a term of ninety-nine (99) years, at a rate of \$1 per year.

Notes to the Financial Statements

The terms of the construction agreement dictate that the City shall pay 9.2% of the cost of improvements incurred by the County. The terms of the ground lease dictate that the County or City may terminate the lease on or after the December 31 occurring not earlier than ten (10) years following occupancy ("termination date"). For ten (10) years following the termination date, the County or City may terminate the lease subject to varying percentage payments reimbursing the City for their pro rata share of the cost of improvements. After the tenth year following the termination date, either party may terminate the lease subject to 100% reimbursement of the City's pro rata share of the cost of improvements.

At June 30, 2018, the City held operating lease agreements for heavy equipment, copiers, and a postage meter. Future minimum lease commitments are as follows:

Years Ending	
June 30,	 Amount
2019	\$ 7,877
2020	 2,166
Total	\$ 10,043

Total lease expense for the year ended June 30, 2018 was \$13,898.

#### **Note 14 - Fund Balances – Governmental Funds**

In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions,* the City classifies fund balances based primarily on the extent to which it is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Detailed information on fund balances of governmental funds is as follows:

	Ge	eneral Fund	Author	Building ity Capital ment Bonds	t Millage	Gov	onmajor zernmental Funds	Total		
Nonspendable for										
Prepaid Items	\$	32,020	\$	-	\$	-	\$	-	\$	32,020
Total Nonspendable		32,020		-		-		-		32,020
Restricted for										
Drug Law Enforcement		-		-		-		4,196		4,196
Streets		-		-		-		703,725		703,725
Debt Service		-		668		-		-		668
Garbage		-		-		-		141,167		141,167
Capital Projects		-		-		1,581		15,087		16,668
Total Restricted		-		668		1,581		864,175		866,424
Unassigned		1,980,769				-		(125,297)		1,855,472
Total Fund Balances - Governmental Funds	\$	2,012,789	\$	668	\$	1,581	\$	738,878	\$	2,753,916

Notes to the Financial Statements

#### Note 15 - Tax Abatement Disclosure

Industrial property tax abatements are granted in the State of Michigan under Public Act 198, as amended, to promote economic development, creation of jobs, and new or improvement facilities. The industrial facilities tax (IFT) exemption must be approved by both the local unit (after a public hearing is held) and the State of Michigan. IFT exemptions can cover real and/or personal property. By State law, the exemption must be applied for no later than six months after commencement of the project, and must be accompanied by a written agreement between the taxpayer and the local unit. An exemption allows for taxation on IFT property at 50% of the local property tax millage rate for a period of 1 to 12 years. Accordingly, such agreements meet the criteria of "tax abatements" under GASB Statement No. 77. For the year ended June 30, 2018, the City's property taxes were reduced by \$22,711 under this program.

The Commercial Rehabilitation Act, PA 210 of 2005, as amended, affords a tax incentive for the rehabilitation of commercial property for the primary purpose and use of a commercial business or multi-family residential facility. The property must be located within an established Commercial Rehabilitation District. Exemptions are approved for a term of 1-10 years, as determined by the local unit of government. The property taxes are based upon the previous year's (prior to rehabilitation) taxable value. The taxable value is frozen for the duration of the certificate. Applications are filed, reviewed and approved by the local unit of government, but are also subject to review at the State level by the Property Services Division. The State Tax Commission (STC) is responsible for final approval and issuance of certificates. Exemptions are not effective until approved by the STC. Accordingly, such agreements meet the criteria of "tax abatements" under GASB Statement No. 77. For the year ended June 30, 2018, the City's property taxes were reduced by \$435 under this program.

#### Note 16 - Subsequent Events

Subsequent events have been evaluated through November 28, 2018, the date the financial statements were available to be issued. On August 27, 2018, the City has approved the site plans for both Spartan Michigan and Proliant Dairy Michigan, and authorized E.T. MacKenzie Company's work on the drain relocation project.

# **REQUIRED SUPPLEMENTARY INFORMATION**

#### City of St. Johns Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund For the Year Ended June 30, 2018

								Variance Positive
		Budgete	d Amo	unts				(Negative)
	_	Original		Final		Actual		nal to Actual
Revenues								
Property Taxes	\$	1,971,750	\$	1,971,750	\$	1,971,666	\$	(84)
Licenses and Permits		17,000		17,000		22,770		5,770
Intergovernmental Revenue		1,073,859		1,075,094		1,239,865		164,771
Charges for Services		520,800		936,865		957,568		20,703
Fines and Forfeitures		29,000		29,000		25,939		(3,061)
Interest and Rentals		23,630		23,630		32,905		9,275
Other Revenue		88,000		89,529		200,894		111,365
Total Revenues		3,724,039		4,142,868		4,451,607		308,739
Expenditures								
General Government								
Legislative		347,991		356,141		344,919		11,222
Administration		1,026,828		1,038,678		1,068,653		(29,975)
Municipal Building		106,272		106,272		105,426		846
Other		33,595		33,595		33,743		(148)
<b>Total General Government</b>		1,514,686		1,534,686		1,552,741		(18,055)
Public Safety								
Police Department		1,461,094		1,463,823		1,395,764		68,059
Fire Department		222,909		224,359		199,743		24,616
Total Public Safety		1,684,003		1,688,182		1,595,507		92,675
Public Works								
Department of Public Works		369,176		400,176		362,286		37,890
Recreation and Culture								
Parks Department		404,116		589,616		133,926		455,690
Recreation Department		163,624		160,674		159,530		1,144
<b>Total Recreation and Culture</b>		567,740		750,290		293,456		456,834
Debt Service								
Debt Service - Principal		60,084		60,084		52,453		7,631
Debt Service - Interest		2,493		2,493		2,493		
Capital Outlay						645,573		(645,573)
Total Expenditures		4,198,182		4,435,911		4,504,509		(68,598)
Other Financing Uses								
Transfers Out		130,149		129,099		136,669		(7,570)
Total Expenditures and Other								
Financing Uses		4,328,331		4,565,010		4,641,178		(76,168)
Excess (Deficiency) of Revenues								
Over Expenditures and Other Uses		(604,292)	_	(422,142)	_	(189,571)	_	232,571
Net Change in Fund Balance		(604,292)		(422,142)		(189,571)		232,571
Fund Balance at Beginning of Period		2,202,360		2,202,360		2,202,360		
Fund Balance at End of Period	\$	1,598,068	\$	1,780,218	\$	2,012,789	\$	232,571

## City of St. Johns Required Supplementary Information Schedule of Changes in Net Pension Liability and Related Ratios Last Four Years

		2017		2016		2015		2014
Total Pension Liability								
Service Cost	\$	94,111	\$	102,314	\$	104,868	\$	102,554
Interest		1,356,935		1,349,463		1,322,685		1,315,290
Differences Between Expected and Actual Experience		(699,069)		(5,998)		73,277		-
Changes in Assumptions		-		-		685,498		-
Benefit Payments, Including Refunds		(1,340,279)		(1,356,279)		(1,342,352)		(1,316,382)
Net Change in Pension Liability		(588,302)		89,500		843,976		101,462
Total Pension Liability - Beginning		17,584,767		17,495,267		16,651,291		16,549,829
Total Pension Liability - Ending (a)	\$	16,996,465	\$	17,584,767	\$	17,495,267	\$	16,651,291
Plan Fiduciary Net Position								
Contributions - Employer	\$	1,077,978	\$	762,754	\$	702,800	\$	663,817
Contributions - Member		-		3,938		4,095		4,054
Net Investment Income		1,051,371		851,897		(120,666)		533,601
Benefit Payments, Including Refunds		(1,340,279)		(1,356,279)		(1,342,352)		(1,316,382)
Administrative Expenses		(16,672)		(16,847)		(18,062)		(19,451)
Net Change in Plan Fiduciary Net Position		772,398		245,463		(774,185)		(134,361)
Plan Fiduciary Net Position - Beginning		8,029,317		7,783,854		8,558,039		8,692,400
Plan Fiduciary Net Position - Ending (b)	\$	8,801,715	\$	8,029,317	\$	7,783,854	\$	8,558,039
Net Pension Liability - Ending (a) - (b)	\$	8,194,750	\$	9,555,450	\$	9,711,413	\$	8,093,252
Net I ension Lubility - Enaing (a) - (b)	φ	0,194,730	φ	9,555,450	φ	9,711,413	φ	8,093,232
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		51.79%		45.66%		44.49%		51.40%
· · ·								
Covered Employee Payroll	\$	801,333	\$	865,538	\$	889,705	\$	870,041
Net Pension Liability as a Percentage of Covered Employee Payroll		1022.64%		1103.99%		1091.53%		930.22%
The reason Enoncy as a reconduct of Covered Employee rayion		1022.0770		1103.7770		1071.3370		<i>J J J J J L Z /0</i>

\* Built prospectively upon implementation on GASB 68

#### City of St. Johns Required Supplementary Information Schedule of Contributions Last 10 Fiscal Years

	 2018	 2017	 2016	 2015	 2014	 2013	 2012	 2011		2010	 2009
Actuarially Determined Contribution Contributions in Relation to the Actuarially Determined	\$ 844,980	\$ 762,754	\$ 702,800	\$ 663,817	\$ 588,494	\$ 529,567	\$ 504,854	\$ 460,240	\$	422,971	\$ 415,584
Contribution	 1,077,978	 762,754	 702,800	 663,817	 588,494	 529,567	 504,854	 460,240		422,971	 415,584
Contribution Deficiency (Excess)	\$ (232,998)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$	-	\$ -
Covered Employee Payroll	\$ 801,333	\$ 870,370	\$ 877,622	\$ 879,873	\$ 919,396	\$ 921,051	\$ 1,152,871	\$ 1,303,664	<b>\$</b> :	1,696,349	\$ 1,645,368
Contributions as a Percentage of Covered Employee Payroll	135%	88%	80%	75%	64%	57%	44%	35%		25%	25%

Notes

#### Valuation date

Actuarially determined contribution amounts are calculated as of December 31 each year, which is 18 months prior to the beginning of the fiscal year in which the contributions are required.

#### Methods and assumptions used to determine contribution rates

Amortization methodLevel percentage of pay, closedRemaining amortization period10 YearsAsset valuation method5-year smoothedInflation2.50%Salary increases3.00%Investment rate of return7.75%Retirement AgeVaries, depending on plan adoptionMortality50% Female / 50% Male RP-2014 Group Annuity Mortality Table	Actuarial cost method	Entry-age Normal
Asset valuation method5-year smoothedInflation2.50%Salary increases3.00%Investment rate of return7.75%Retirement AgeVaries, depending on plan adoption	Amortization method	Level percentage of pay, closed
Inflation2.50%Salary increases3.00%Investment rate of return7.75%Retirement AgeVaries, depending on plan adoption	Remaining amortization period	10 Years
Salary increases3.00%Investment rate of return7.75%Retirement AgeVaries, depending on plan adoption	Asset valuation method	5-year smoothed
Investment rate of return     7.75%       Retirement Age     Varies, depending on plan adoption	Inflation	2.50%
Retirement Age Varies, depending on plan adoption	Salary increases	3.00%
	Investment rate of return	7.75%
Mortality 50% Female / 50% Male RP-2014 Group Annuity Mortality Table	Retirement Age	Varies, depending on plan adoption
	Mortality	50% Female / 50% Male RP-2014 Group Annuity Mortality Table

# **OTHER SUPPLEMENTARY INFORMATION**

# **City of St. Johns**

## Nonmajor Governmental Fund Descriptions

### **Special Revenue Funds**

*Major Street* - The Major Street fund accounts for revenues received from the State of Michigan for the City's share of State gasoline and weight taxes, which is used for maintenance of major streets.

*Local Street* - The Local Street fund accounts for revenues received from the State of Michigan for the City's share of State gasoline and weight taxes, which is used for maintenance of local streets.

*Drug Law Enforcement* - This fund accounts for all revenues received by the City for drug forfeiture activities, which finance the City drug law enforcement program activities and related public safety activities.

*Library* - This fund accounts for all revenues received by the City for the operation and maintenance of the public library. Financing is provided primarily by an annual property tax levy, penal fines distributed by the county, and through donations.

*Garbage* - This fund accounts for all revenues received by the City for the operation and maintenance of the garbage services. Financing is provided primarily by an annual property tax levy and charges for services.

## **Debt Service Funds**

*2003 Michigan Transportation Fund Bonds* - This fund accounts for the payment of the 2003 Michigan Transportation Fund Bonds related to major streets.

*1998 Courthouse Building Authority Fund Bonds* - This fund is used to account for payment of principal and interest of bonds related to the Courthouse project. Funding is set aside from the General Fund's operating revenue.

## **Capital Project Funds**

*Fantasy Forest* - This fund accounts for funds received and expended for the construction of a city owned playground structure.

*Splash Park* - This fund accounts for funds received and expended for the construction of a splash park structure.

*Revolving Special Assessment* - This fund accounts for small capital projects that are repaid through assessments to residents. Costs and repayment of projects are monitored through this fund.

*Street Millage II* - This fund is used to account for the proceeds of the street property taxes that are restricted to repairs and maintenance of the City's streets.

#### City of St. Johns Combining Balance Sheet Nonmajor Governmental Funds June 30, 2018

							Debt S	ot Service			
	Maj	or Streets	_Lo	cal Streets	Drug Law Enforcement	 Library		Garbage	2003 Michigan Transportation Fund Bonds		Building Authority Fund Bonds
ASSETS			*								
Cash and Investments	\$	468,889	\$	127,576	\$ 4,196	\$ 2,468	\$	152,079	\$		\$
Receivables		97,270		37,621	 	 		18,875	-		
Total Assets	\$	566,159	\$	165,197	\$ 4,196	\$ 2,468	\$	170,954	\$		\$
LIABILITIES											
Accounts Payable	\$	18,667	\$	6,720	\$ 	\$ 	\$	27,692	\$		\$
Accrued Liabilities		1,067		1,177		2,468		2,095			
Due to Other Funds					 	 					
Total Liabilities		19,734		7,897		 2,468		29,787			
DEFERRED INFLOWS OF RESOURCES					_						
Unavailable Revenue					 	 					
Total Liabilities and Deferred Inflows of Resources		19,734		7,897		 2,468		29,787			
FUND BALANCE											
Restricted		546,425		157,300	4,196			141,167			
Unassigned					 	 					
Total Fund Balance		546,425		157,300	4,196			141,167			
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	566,159	\$	165,197	\$ 4,196	\$ 2,468	\$	170,954	\$		\$

# City of St. Johns Combining Balance Sheet Nonmajor Governmental Funds June 30, 2018

	Capital Projects										
	Fant	asy Forest	Spl	ash Park	Revolving Special Assessment		Stre	et Millage II		al Nonmajor overnmental Funds	
ASSETS											
Cash and Investments	\$	5,809	\$	5,565	\$	3,713	\$	5,754	\$	776,049	
Receivables						15,800				169,566	
Total Assets	\$	5,809	\$	5,565	\$	19,513	\$	5,754	\$	945,615	
LIABILITIES											
Accounts Payable	\$		\$		\$		\$	30,809	\$	83,888	
Accrued Liabilities										6,807	
Due to Other Funds								100,242		100,242	
Total Liabilities								131,051		190,937	
DEFERRED INFLOWS OF RESOURCES											
Unavailable Revenue						15,800				15,800	
Total Liabilities and Deferred Inflows of Resources						15,800		131,051		206,737	
FUND BALANCE											
Restricted		5,809		5,565		3,713				864,175	
Unassigned								(125,297)		(125,297)	
Total Fund Balance		5,809		5,565		3,713		(125,297)		738,878	
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	5,809	\$	5,565	\$	19,513	\$	5,754	\$	945,615	
							-				

#### City of St. Johns Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended June 30, 2018

	Special Revenue										
	Major Streets	Local Streets	Drug Law Enforcement	Library	Garbage	2003 Michigan Transportation Fund Bonds	Building Authority Fund Bonds				
Revenues											
Property Taxes	\$	\$	\$	\$	\$ 108,698	\$	\$				
Intergovernmental Revenue	626,232	219,971									
Charges for Services					537,662						
Interest and Rentals	5				203						
Other Revenue	2,079	4,972		43	5,125						
Total Revenues	628,316	224,943		43	651,688						
Expenditures											
Public Works	249,892	229,632			595,147						
Recreation and Culture				43							
Debt Service - Principal						65,000	105,000				
Debt Service - Interest						5,023	7,859				
Capital Outlay		104,228									
Total Expenditures	249,892	333,860		43	595,147	70,023	112,859				
Excess of Revenues Over											
(Under) Expenditures	378,424	(108,917)			56,541	(70,023)	(112,859)				
Other Financing Sources (Uses)											
Transfers In		12,590				70,023	112,859				
Transfers Out	(167,522)										
Net Other Financing Sources (Uses)	(167,522)	12,590				70,023	112,859				
Net Change in Fund Balance	210,902	(96,327)			56,541						
Fund Balance at Beginning of Period	335,523	253,627	4,196		84,626						
Fund Balance at End of Period	\$ 546,425	\$ 157,300	\$ 4,196	\$	\$ 141,167	\$	\$				

# City of St. Johns Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended June 30, 2018

	Fantasy Forest	Splash Park	Revolving Special Assessment	Street Millage II	Total Nonmajor Governmental Funds
Revenues					
Property Taxes	\$	\$	\$	\$	\$ 108,698
Intergovernmental Revenue					846,203
Charges for Services					537,662
Interest and Rentals			864		1,072
Other Revenue			2,531		14,750
Total Revenues			3,395		1,508,385
Expenditures					
Public Works				7,782	1,082,453
Recreation and Culture					43
Debt Service - Principal					170,000
Debt Service - Interest					12,882
Capital Outlay				117,515	221,743
Total Expenditures				125,297	1,487,121
Excess of Revenues Over					
(Under) Expenditures			3,395	(125,297)	21,264
Other Financing Sources (Uses)					
Transfers In					195,472
Transfers Out					(167,522)
Net Other Financing Sources (Uses)					27,950
Net Change in Fund Balance			3,395	(125,297)	49,214
Fund Balance at Beginning of Period	5,809	5,565	318		689,664
Fund Balance at End of Period	\$ 5,809	\$ 5,565	\$ 3,713	\$ (125,297)	\$ 738,878

# City of St. Johns Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Major Streets For the Year Ended June 30, 2018

							Variance Positive
		Budgete	d Amo	ounts			(Negative)
	_	Original		Final		Actual	Final to Actual
Revenues							
Intergovernmental Revenue	\$	516,500	\$	516,500	\$	626,232	\$ 109,732
Interest and Rentals						5	5
Other Revenue						2,079	 2,079
Total Revenues		516,500		516,500		628,316	 111,816
Expenditures							
Public Works		241,982		286,357	_	249,892	 36,465
Total Expenditures		241,982		286,357		249,892	 36,465
Other Financing Uses							
Transfers Out		214,637		214,637		167,522	 47,115
Total Expenditures and Other							
Financing Uses		456,619		500,994		417,414	 83,580
Excess (Deficiency) of Revenues							
<b>Over Expenditures and Other Uses</b>		59,881		15,506		210,902	 195,396
Net Change in Fund Balance		59,881		15,506		210,902	 195,396
Fund Balance at Beginning of Period		335,523		335,523		335,523	 
Fund Balance at End of Period	\$	395,404	\$	351,029	\$	546,425	\$ 195,396

## City of St. Johns Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Local Streets For the Year Ended June 30, 2018

						Variance Positive
		Budgete	d Amo	ounts		(Negative)
	_	Original		Final	Actual	Final to Actual
Revenues						
Intergovernmental Revenue	\$	200,000	\$	200,000	\$ 219,971	\$ 19,971
Other Revenue					4,972	4,972
Total Revenues		200,000		200,000	 224,943	 24,943
Other Financing Sources						
Transfers In		50,000		50,000	 12,590	 (37,410)
Total Revenues and Other						
Financing Sources		250,000		250,000	 237,533	 (12,467)
Expenditures						
Public Works		279,959		356,322	229,632	126,690
Capital Outlay					104,228	(104,228)
Total Expenditures		279,959		356,322	333,860	 22,462
Excess (Deficiency) of Revenues and		· · · · ·			 i	· · · · · ·
Other Sources Over Expenditures		(29,959)		(106,322)	(96,327)	9,995
Net Change in Fund Balance		(29,959)		(106,322)	 (96,327)	 9,995
Fund Balance at Beginning of Period		253,627		253,627	253,627	
Fund Balance at End of Period	\$	223,668	\$	147,305	\$ 157,300	\$ 9,995

## City of St. Johns Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Drug Law Enforcement For the Year Ended June 30, 2018

		Budgete	d Amoun	ts			Variano Positiv (Negativ	e
	Or	iginal		Final	1	Actual	Final to A	ctual
Revenues								
Total Revenues								
Expenditures								
Total Expenditures								
Excess (Deficiency) of Revenues								
Over Expenditures								
Net Change in Fund Balance								
Fund Balance at Beginning of Period		4,196		4,196		4,196		
Fund Balance at End of Period	\$	4,196	\$	4,196	\$	4,196	\$	

# City of St. Johns Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Library For the Year Ended June 30, 2018

	_	Budgete	ed Amo			I (N	Variance Positive Negative)
		Original		Final	 Actual	Fina	l to Actual
Revenues							
Other Revenue	\$		\$		\$ 43	\$	43
Total Revenues					 43		43
Expenditures							
Recreation and Culture					 43		(43)
Total Expenditures					43		(43)
Excess (Deficiency) of Revenues							
Over Expenditures							
Net Change in Fund Balance					 		
Fund Balance at Beginning of Period							
Fund Balance at End of Period	\$		\$		\$ 	\$	

# City of St. Johns Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual Garbage For the Year Ended June 30, 2018

	Budgete	d Amo	ounts			Variance Positive (Negative)
	Original		Final	 Actual	]	Final to Actual
Revenues						
Property Taxes	\$ 100,025	\$	100,025	\$ 108,698	\$	8,673
Charges for Services	538,500		538,500	537,662		(838)
Interest and Rentals				203		203
Other Revenue				5,125		5,125
Total Revenues	 638,525		638,525	 651,688		13,163
Expenditures						
Public Works	613,982		658,702	595,147		63,555
Total Expenditures	613,982		658,702	 595,147		63,555
Excess (Deficiency) of Revenues						
Over Expenditures	24,543		(20,177)	56,541		76,718
Net Change in Fund Balance	24,543		(20,177)	56,541		76,718
Fund Balance at Beginning of Period	84,626		84,626	84,626		
Fund Balance at End of Period	\$ 109,169	\$	64,449	\$ 141,167	\$	76,718

# City of St. Johns

Fiduciary Fund Descriptions

# FIDUCIARY FUNDS

*Trust and Agency* - This fund is used to account for receipt and disbursement of payroll withholdings.

*Tax Collection* - This fund is used to record the receipt and transfers of property taxes collected by the City on behalf of the state, county, school districts, and other governments.

# City of St. Johns Combining Statement of Fiduciary Assets and Liabilities Fiduciary Funds June 30, 2018

		Age	ency		
	Trust	and Agency	Tax (	Collection	Total
ASSETS					
Cash and Investments	\$	6,065	\$	1,000	\$ 7,065
Total Assets		6,065		1,000	7,065
LIABILITIES					 
Due to Other Governments		6,065		1,000	 7,065
Total Liabilities	\$	6,065	\$	1,000	\$ 7,065

# City of St. Johns Combining Statement of Changes in Fiduciary Assets and Liabilities Fiduciary Funds For the Year Ended June 30, 2018

			Tax Co	ollectio	n		
	Jun	e 30, 2017	Additions	Ι	Deductions	June	e 30, 2018
ASSETS							
Cash and Investments	\$	1,000	\$ 9,366,568	\$	9,366,568	\$	1,000
Total Assets		1,000	9,366,568		9,366,568		1,000
LIABILITIES							
Due to Other Governments		1,000	9,366,568		9,366,568		1,000
Total Liabilities	\$	1,000	\$ 9,366,568	\$	9,366,568	\$	1,000
			Trust an	d Age	ncy		
	Jun	e 30, 2017	Additions	0	Deductions	June	e 30, 2018
ASSETS							
Cash and Investments	\$	56,435	\$ 915,705	\$	966,075	\$	6,065
Total Assets		56,435	915,705		966,075		6,065
LIABILITIES							
Due to Other Governments		56,435	915,705		966,075		6,065
Total Liabilities	\$	56,435	\$ 915,705	\$	966,075	\$	6,065
			Te	otal			
	Jun	e 30, 2017	Additions	Ι	Deductions	June	e 30, 2018
ASSETS							
Cash and Investments	\$	57,435	\$ 10,282,273	\$	10,332,643	\$	7,065
Total Assets		57,435	10,282,273		10,332,643		7,065
LIABILITIES							
Due to Other Governments		57,435	10,282,273		10,332,643		7,065
Total Liabilities	\$	57,435	\$ 10,282,273	\$	10,332,643	\$	7,065

# **City of St. Johns**

# **Component Unit Fund Descriptions**

## **COMPONENT UNITS**

**Downtown Development Authority** - This fund is designed to assist in the economic growth of the central business district. Recaptured property taxes are the primary source of income for the DDA.

*Principal Shopping District* - This fund was created for the purpose of facilitating programs for an improved growth environment in and near downtown St. Johns.

*Local Development Finance Authority Fund* - This fund was established to provide a source of revenue for the LDFA to undertake various capital and public infrastructure improvements within the LDFA district. Recaptured property taxes are the primary source of income for the LDFA.

#### City of St. Johns Combining Statement of Net Position / Balance Sheet Component Units June 30, 2018

		Governmental Activities														
	De	Downtown evelopment Authority	Adj	justments		Statement of Net Position		Principal Shopping District	A	Adjustments		Statement of Net Position		Local evelopment nce Authority	Adjustments	tement of t Position
ASSETS										•				· · ·	•	
Cash and Investments	\$	57,212	\$		\$	57,212	\$	22,146	\$		\$	22,146	\$	158,520	\$ 	\$ 158,520
Total Assets		57,212				57,212		22,146				22,146		158,520		158,520
NET POSITION / FUND BALANCE							_									
Unassigned / Unrestricted		57,212				57,212		22,146				22,146		158,520		158,520
Total Net Position / Fund Balance	\$	57,212	\$		\$	57,212	\$	22,146	\$		\$	22,146	\$	158,520	\$ 	\$ 158,520

#### City of St. Johns Combining Statement of Activities / Statement of Revenues, Expenditures, and Changes in Fund Balance Component Units For the Year Ended June 30, 2018

								Gov	ernmental Activiti	es				
	Downtown Developme Authority	nt	Adjustments	S	Statement of Activities		Principal Shopping District		Adjustments		Statement of Activities	Local evelopment ince Authority	Adjustments	tement of ctivities
Expenses / Expenditures														 _
Community and Economic Development	\$ 18	,040	\$	\$	18,040	\$	61,985	\$		\$	61,985	\$ 82,647	\$	\$ 82,647
Total Expenses	18	,040			18,040		61,985				61,985	82,647		82,647
Program Revenues				_		_								 
Operating Grants and Contributions							59,838				59,838			
Total Program Revenues	-						59,838	_			59,838			 
Net Program Revenues (Expenses)	(18,	040)			(18,040)		(2,147)				(2,147)	 (82,647)		(82,647)
General Revenue														
Property Taxes	11	,324			11,324							133,530		133,530
Other Revenue							304				304			
Total General Revenues	11	,324			11,324		304	_			304	133,530		 133,530
Change in Net Position / Fund Balance	(6,	716)			(6,716)		(1,843)	_			(1,843)	50,883		 50,883
Net Position / Fund Balance at Beginning of Period	63	,928			63,928		23,989				23,989	107,637		107,637
Net Position / Fund Balance at End of Period	\$ 57	,212	\$	\$	57,212	\$	22,146	\$		\$	22,146	\$ 158,520	\$	\$ 158,520

# STATISTICAL SECTION

# City of St. Johns Statistical Section

This part of the City of St. John's comprehensive annual financial report presents detailed information as context for understanding what the information in the financial statements and note disclosures says about the city's overall financial health.

Contents	Table
Financial Trends	
These schedules contain information to help the reader understand how the City's financial performance and well-being have changed over time.	A-1 to A-4
Revenue Capacity	
These schedules contain information to help the reader assess the city's most significant local revenue source, the property tax.	B-1 to B-4
Debt Capacity	
These present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	C-1 to C-4
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment in which the City's financial activities take place.	D-1 to D-2
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and activities it performs.	E-1 to E-3

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### Table A-1

#### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting)

#### Fiscal Year

	2018	2017	2016	2015	2014*	2013	2012	2011	2010	2009
Governmental activities										
Net investment in capital assets	\$ 9,347,297	\$ 8,517,535	\$ 8,036,749	\$ 6,713,405	\$ 5,528,294	\$ 5,545,869	\$ 5,764,422	\$ 5,117,902	\$ 5,217,094	\$ 5,141,798
Restricted	866,424	689,664	731,998	1,243,761	1,448,811	1,444,773	1,266,665	998,387	1,212,853	1,339,049
Unrestricted	(3,442,469)	(3,894,379)	(3,533,847)	(3,222,810)	1,858,441	1,921,027	2,068,629	2,620,011	2,710,396	2,725,886
Total governmental activities net position	\$ 6,771,252	\$ 5,312,820	\$ 5,234,900	\$ 4,734,356	\$ 8,835,546	\$ 8,911,669	\$ 9,099,716	\$ 8,736,300	\$ 9,140,343	\$ 9,206,733
Business-type activities										
Net investment in capital assets	\$ 4,909,221	\$ 5,167,990	\$ 5,383,065	\$ 5,443,887	\$ 5,100,038	\$ 4,878,351	\$ 4,993,664	\$ 5,392,596	\$ 5,741,929	\$ 4,861,354
Restricted	1,297,632	1,495,705	1,273,055	1,267,273	1,241,700	1,323,869	1,316,369	1,301,369	1,314,969	1,282,619
Unrestricted	(623,091)	(1,267,218)	(853,900)	(316,146)	2,909,945	3,059,535	3,489,385	3,482,511	3,236,659	4,347,173
Total business-type activities net position	\$ 5,583,762	\$ 5,396,477	\$ 5,802,220	\$ 6,395,014	\$ 9,251,683	\$ 9,261,755	\$ 9,799,418	\$ 10,176,476	\$ 10,293,557	\$ 10,491,146
Primary government										
Net investment in capital assets	\$ 14,256,518	\$ 13,685,525	\$ 13,419,814	\$ 12,157,292	\$ 10,628,332	\$ 10,424,220	\$ 10,758,086	\$ 10,510,498	\$ 10,959,023	\$ 10,003,152
Restricted	2,164,056	2,185,369	2,005,053	2,511,034	2,690,511	2,768,642	2,583,034	2,299,756	2,527,822	2,621,668
Unrestricted	(4,065,560)	(5,161,597)	(4,387,747)	(3,538,956)	4,768,386	4,980,562	5,558,014	6,102,522	5,947,055	7,073,059
Total primary government net position	\$ 12,355,014	\$ 10,709,297	\$ 11,037,120	\$ 11,129,370	\$ 18,087,229	\$ 18,173,424	\$ 18,899,134	\$ 18,912,776	\$ 19,433,900	\$ 19,697,879

Source: City of St. Johns basic financial statements

\* Restated Due to GASB 68

#### Table A-2

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

Fiscal Ye
-----------

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Expenses										
Governmental activities										
General government	\$ 1,404,660	\$ 1,681,359	\$ 1,679,719	\$ 1,239,099	\$ 1,533,050	\$ 1,569,775	\$ 1,625,884	\$ 1,555,276	\$ 1,222,008	\$ 1,887,997
Public safety	1,367,562	1,777,613	1,734,544	1,465,663	1,405,036	1,309,145	1,232,431	1,778,851	1,424,852	1,333,478
Public works	1,972,143	2,103,309	2,137,325	1,987,632	2,067,006	2,173,149	2,075,051	2,509,856	2,157,548	1,773,554
Community and economic development	-	-	-	-	-	604	-	129,014	190,517	329,315
Recreation and culture	319,239	748,442	772,324	909,829	633,608	763,370	658,138	644,178	881,209	711,623
Interest on long-term debt	78,603	67,377	82,107	101,805	126,170	128,460	185,327	168,274	187,456	182,142
Total governmental activities expenses	5,142,207	6,378,100	6,406,019	5,704,028	5,764,870	5,944,503	5,776,831	6,785,449	6,063,590	6,218,109
Business-type activities										
Water and Sewer	3,680,513	4,219,907	4,059,601	3,784,439	3,775,216	3,784,453	3,971,813	3,517,857	3,384,561	3,077,226
Total primary government expenses	8,822,720	10,598,007	10,465,620	9,488,467	9,540,086	9,728,956	9,748,644	10,303,306	9,448,151	9,295,335
Program revenues										
Governmental activities										
Charges for services										
Refuse collection	537,662	641,906	593,255	623,608	606,533	599,455	579,000	589,790	654,216	594,884
Other public works	883,208	730,367	761,392	675,377	656,884	649,219	627,066	638,751	473,743	497,750
Other activities		325,005	370,199	431,026	419,224	414,332	400,194	407,651	422,242	659,893
Total charges for services	1,420,870	1,697,278	1,724,846	1,730,011	1,682,641	1,663,006	1,606,260	1,636,192	1,550,201	1,752,527
Operating grants and contributions	1,284,404	892,971	981,267	1,035,542	941,965	978,150	1,402,983	764,496	854,769	862,298
Capital grants and contributions	62,392	40,946	432,819	-		63,224	67,851	499,447	381,699	591,546
Total governmental activities program revenues	2,767,666	2,631,195	3,138,932	2,765,553	2,624,606	2,704,380	3,077,094	2,900,135	2,786,669	3,206,371
Business-type activities										
Charges for services										
Water and Sewer	3,825,370	3,725,054	3,496,444	3,362,116	3,395,952	3,426,030	3,356,057	3,352,400	3,107,225	3,344,723
Other activities				5,000	5,000	5,000	5,000	5,000	5,000	5,000
Total charges for services	3,825,370	3,725,054	3,496,444	3,367,116	3,400,952	3,431,030	3,361,057	3,357,400	3,112,225	3,349,723
Capital grants and contributions	-	-	-	-	44,918	101,918	152,417	950	19,791	14,898
Total business-type activities program revenues	3,825,370	3,725,054	3,496,444	3,367,116	3,445,870	3,532,948	3,513,474	3,358,350	3,132,016	3,364,621
Total primary government program revenues	6,593,036	6,356,249	6,635,376	6,132,669	6,070,476	6,237,328	6,590,568	6,258,485	5,918,685	6,570,992

continued...

#### Table A-2.1

#### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

Fiscal Year

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Net (expense) revenue										
Governmental activities	\$ (2,374,541)	\$ (3,746,905)	\$ (3,267,087)	\$ (2,938,475)	\$ (3,140,264)	\$ (3,240,123)	\$ (2,699,737)	\$ (3,885,314)	\$ (3,276,921)	\$ (3,011,738)
Business-type activities	144,857	(494,853)	(563,157)	(417,323)	(329,346)	(251,505)	(458,339)	(159,507)	(252,545)	287,395
Total primary government net (expense) revenue	(2,229,684)	(4,241,758)	(3,830,244)	(3,355,798)	(3,469,610)	(3,491,628)	(3,158,076)	(4,044,821)	(3,529,466)	(2,724,343)
General revenues and other changes in net position										
Governmental activities										
Taxes	2,882,943	2,800,215	2,979,385	2,962,510	2,185,855	2,203,982	2,227,200	2,221,376	2,299,060	2,279,200
State Shared Revenue	751,862	725,154	694,890	695,460	683,247	665,287	647,375	618,149	728,532	718,626
Investment earnings	8,867	5,320	2,929	2,117	2,563	1,839	2,946	5,684	13,007	48,085
Gain on sale of capital assets	-	-	-	-	-	-	9,327	53,556	-	-
Miscellaneous	166,859	265,877	193,325	197,891	164,217	147,536	130,326	555,118	142,960	120,908
Special Item - Disposal of Operations	-	-	(402,417)							
Transfers	22,442	28,259	28,259	28,259	28,259	33,433	45,979	27,388	26,972	13,929
Total governmental activities	3,832,973	3,824,825	3,496,371	3,886,237	3,064,141	3,052,077	3,063,153	3,481,271	3,210,531	3,180,748
Business-type activities										
Investment earnings	11,515	9,101	3,885	1,552	1,850	1,816	2,730	2,830	10,919	84,789
Other general revenues	53,355	108,268	83,716	74,158	56,849	107,053	124,530	66,984	71,099	(39,038)
Transfers	(22,442)	(28,259)	(28,259)	(28,259)	(28,259)	(28,259)	(33,433)	(45,979)	(27,388)	(26,972)
Total business-type activities	42,428	89,110	59,342	47,451	30,440	80,610	93,827	23,835	54,630	18,779
Total primary government	3,875,401	3,913,935	3,555,713	3,933,688	3,094,581	3,132,687	3,156,980	3,505,106	3,265,161	3,199,527
Change in net position										
Governmental activities	1,458,432	77,920	229,284	947,762	(76,123)	(188,046)	363,416	(404,043)	(66,390)	169,010
Business-type activities	187,285	(405,743)	(503,815)	(369,872)	(298,906)	(170,895)	(364,512)	(135,672)	(197,915)	306,174
Total primary government	\$ 1,645,717	\$ (327,823)	\$ (274,531)	\$ 577,890	\$ (375,029)	\$ (358,941)	\$ (1,096)	\$ (539,715)	\$ (264,305)	\$ 475,184

Source: City of St. Johns basic financial statements

concluded

#### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

#### Fiscal Year

		2018		2017		2016		2015	2	2014		2013		2012		2011		2010		2009
General fund																				
Reserved	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	39,749	\$	41,576
Unreserved		-		-		-		-		-		-		-		-		1,436,947		1,390,252
Nonspendable		32,020		87,790		36,101		75,240		32,741		42,736		41,359		48,002		-		-
Assigned		-		866,000		1,000,000		1,000,000	1,	000,000		1,000,000		958,329		408,000		-		-
Unassigned		1,980,769		1,248,570		1,214,733		1,110,725	1,	042,160		926,946		870,000		1,283,782		-		-
Total general fund	\$	2,012,789	\$	2,202,360	\$	2,250,834	\$	2,185,965	\$ 2,	,074,901	\$	1,969,682	\$	1,869,688	\$	1,739,784	\$	1,476,696	\$	1,431,828
All other governmental funds	¢		¢		¢		¢		¢		¢		¢		¢		¢	122 10 6	¢	107.405
Reserved	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	132,196	\$	137,435
Unreserved reported in Special revenue funds Capital project funds		-		-		-		-		-		-		-		-		1,342,663 639,422		1,329,722 883,523
Nonspendable		-		-		-		- 3,637		4,388		3,711		3,454		2,263		,		003,525
Restricted		- 866,424		- 689,664		731,998		1,274,773	1,	492,147		1,488,290		1,266,693		1,043,108		-		-
Assigned		-		-		-		53,529		42,500		43,000		292,881		692,980		-		-
Unassigned (deficit)		(125,297)		(412,408)		(275,718)		(220,947)	(	(181,764)		-		-		-		-		-
Total all other governmental funds	\$	741,127	\$	277,256	\$	456,280	\$	1,110,992	\$ 1,	357,271	\$	1,535,001	\$	1,563,028	\$	1,738,351	\$	2,114,281	\$	2,350,680

Source: City of St. Johns basic financial statements

Notes:

(1) Fund balance classification was changed in 2011 to comply with the requirements of GASB Statement Number 54.

Table A-3

#### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

					Fisca	ll Year				
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Revenues										
Taxes	\$ 2,882,943	\$ 2,800,215	\$ 2,979,385	\$ 3,001,810	\$ 2,225,155	\$ 2,251,154	\$ 2,277,465	\$ 2,329,348	\$ 2,393,070	\$ 2,370,985
Licenses and permits	22,770	18,362	16,481	117,171	117,345	113,824	81,033	102,946	141,335	100,287
Intergovernmental revenues	2,086,068	1,659,071	1,733,976	1,634,860	1,526,236	1,509,187	2,007,475	1,913,806	1,840,210	2,301,788
Charges for services	1,495,230	1,585,772	1,545,567	1,534,362	1,508,850	1,483,161	1,466,169	1,376,929	1,268,904	1,228,852
Fines and forfeits	25,939	34,392	40,955	33,629	35,059	40,735	36,882	33,329	28,582	163,669
Interest and Rents	33,977	28,872	25,627	23,912	22,863	26,843	25,103	26,023	33,182	73,525
Other Revenue	215,644	302,710	256,078	294,033	263,193	345,010	241,060	623,945	316,187	187,683
Total revenues	6,762,571	6,429,394	6,598,069	6,639,777	5,698,701	5,769,914	6,135,187	6,406,326	6,021,470	6,426,789
Expenditures										
Current										
General government	1,552,741	1,464,770	1,393,180	1,330,285	1,450,796	1,375,062	1,408,439	1,378,628	1,387,352	1,779,050
Public safety	1,595,507	1,656,139	1,518,968	1,433,635	1,379,660	1,277,285	1,258,157	1,704,683	1,329,991	1,333,478
Public works	1,468,507	1,519,479	1,572,503	1,522,377	1,516,231	1,710,335	2,237,409	1,352,048	1,426,538	1,769,115
Community and economic development	-	-	-	-	-	604	-	129,014	190,517	329,315
Recreation & culture	293,499	281,026	655,916	833,274	577,225	675,316	565,342	576,568	728,791	711,623
Debt service										
Principal	1,415,453	361,653	340,872	425,109	399,363	425,955	399,218	438,697	452,839	443,280
Interest	68,910	74,412	89,847	107,777	123,086	139,505	164,439	174,416	197,374	202,561
Capital Outlay	1,232,138	1,327,672	1,321,621	1,150,794	353,110	127,318	193,581	843,617	526,571	644,173
Total expenditures	7,626,755	6,685,151	6,892,907	6,803,251	5,799,471	5,731,380	6,226,585	6,597,671	6,239,973	7,212,595
Excess of Revenues Over (Under) Expenditures	(864,184)	(255,757)	(294,838)	(163,474)	(100,770)	38,534	(91,398)	(191,345)	(218,503)	(785,806)
Other financing sources (uses)										
Proceeds from borrowing	1,116,042	-	-	-	-	-	-	51,115	-	-
Transfers in	326,633	328,624	546,216	426,921	455,013	645,616	748,045	991,601	710,631	797,473
Transfers out	(304,191)	(300,365)	(517,957)	(398,662)	(426,754)	(612,183)	(702,066)	(964,213)	(683,659)	(783,544)
Total other financing sources (uses)	1,138,484	28,259	28,259	28,259	28,259	33,433	45,979	78,503	26,972	13,929
Special Item - Disposal of Operations		-	(323,264)	-	-	-	-	-	-	-
Net changes in fund balances	\$ 274,300	\$ (227,498)	\$ (589,843)	\$ (135,215)	\$ (72,511)	\$ 71,967	\$ (45,419)	\$ (112,842)	\$ (191,531)	\$ (771,877)
Debt service as a percentage of										
noncapital expenditures	23.21%	8.14%	7.73%	9.43%	9.59%	10.09%	9.34%	10.66%	11.38%	9.83%

Table B-1

### ASSESSED STATE EQUALIZED VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

	Residential		Commercial		Industrial				Personal		Special			<b>Total Direct</b>
Fiscal Year	Property	%	Property	%	Property	%	Developmental	%	Property	%	Act Parcels	%	Total	Tax Rate (1)
2009	141,124,206	65%	37,933,386	17%	14,297,721	7%	329,296	0%	19,117,700	9%	5,229,000	2%	218,031,309	11.1554
2010	138,780,365	65%	36,131,503	17%	13,935,325	7%	328,301	0%	18,623,300	9%	4,586,224	2%	212,385,018	11.1583
2011	136,072,875	66%	42,579,284	21%	5,059,314	2%	316,909	0%	17,807,200	9%	3,750,100	2%	205,585,682	11.1682
2012	131,689,328	65%	42,845,583	21%	4,766,258	2%	323,855	0%	17,823,100	9%	3,913,300	2%	201,361,424	11.1737
2013	130,806,543	65%	44,727,741	22%	4,561,030	2%	340,132	0%	17,360,000	9%	4,017,600	2%	201,813,046	11.1732
2014	131,636,561	66%	43,814,183	22%	4,254,867	2%	325,085	0%	14,454,400	7%	4,742,800	2%	199,227,896	15.1775
2015	138,828,200	65%	48,744,800	23%	4,864,600	2%	799,100	0%	15,299,600	7%	4,107,079	2%	212,643,379	15.1763
2016	147,428,225	67%	50,019,000	23%	4,213,600	2%	-	0%	14,746,700	7%	3,271,398	1%	219,678,923	15.1735
2017	153,526,500	66%	59,082,300	25%	4,723,100	2%	-	0%	13,540,615	6%	2,973,906	1%	233,846,421	14.1848
2018	155,810,300	63%	69,559,400	28%	4,885,300	2%	-	0%	13,023,600	5%	2,906,451	1%	246,185,051	13.1776

Source: Clinton County Equalization Department Report

Note: Tax rates are per \$1,000 of taxable value

(1) Total direct tax rate includes voter approved 4.0000 mills dedicated to local streets for

the 2014 through 2017 tax levy years. A voter approved 3.0000 mills dedicated to local streets

will begin in the 2018 tax levy year and continue for 5 years.

Table B-1.1

#### ASSESSED TAXABLE VALUE OF TAXABLE PROPERTY CURRENT AND PRIOR FIVE FISCAL YEARS

	Residential		Commercial		Industrial				Personal		Special			Total Direct
Fiscal Year	Property	%	Property	%	Property	%	Developmental	%	Property	%	Act Parcels	%	Total	Tax Rate (1)
2013	130,806,543	65%	44,727,741	22%	4,561,030	2%	340,132	0%	17,360,000	9%	3,783,200	2%	201,578,646	11.1732
2014	131,636,561	66%	43,814,183	22%	4,254,867	2%	325,085	0%	14,454,400	7%	4,087,100	2%	198,572,196	15.1775
2015	130,490,412	66%	42,824,938	22%	4,248,343	2%	296,801	0%	15,299,600	8%	4,107,079	2%	197,267,173	15.1763
2016	133,344,131	67%	44,042,207	22%	3,623,843	2%	-	0%	14,746,700	7%	3,271,398	2%	199,028,279	15.1735
2017	136,584,114	68%	45,544,434	23%	3,629,201	2%	-	0%	13,540,615	7%	3,023,906	1%	202,322,270	14.1848
2018	141,317,631	68%	47,058,207	23%	3,615,563	2%	-	0%	13,023,600	6%	2,852,651	1%	207,867,652	13.1776

Source: Clinton County Equalization Department Report and Assessor's Warrants.

Note: Tax rates are per \$1,000 of taxable value

(1) Total direct tax rate includes voter approved 4.0000 mills dedicated to local streets for

the 2014 through 2017 tax levy years. A voter approved 3.0000 mills dedicated to local streets

will begin in the 2018 tax levy year and continue for 5 years.

#### DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS (rate per \$1,000 of taxable value)

			City of S	t. Johns					Clinton County				
Fiscal Year	General (5)	Econ. Dev. (6)	Garbage (4)	City Library	Streets (3)	Total	St. Johns Public Schools (2)	Clinton County	Regional Educational Service Agency	Clinton Transit	State Education Tax	District Library	Total
2009	9.4360	0.2349	0.5000	0.9845	-	11.1554	7.0000	5.8000	3.7579	0.1986	6.0000	-	33.9119
2010	9.4360	0.2378	0.5000	0.9845	-	11.1583	7.0000	5.8000	3.7615	0.2000	6.0000	-	33.9198
2011	9.4360	0.2477	0.5000	0.9845	-	11.1682	7.0000	5.8000	3.7615	0.2000	6.0000	-	33.9297
2012	9.4360	0.2532	0.5000	0.9845	-	11.1737	7.0000	5.8000	3.7615	0.2000	6.0000	-	33.9352
2013	9.4360	0.2527	0.5000	0.9845	-	11.1732	7.0000	5.8000	3.7615	0.2000	6.0000	-	33.9347
2014	9.4360	0.2570	0.5000	0.9845	4.0000	15.1775	7.0000	5.8000	3.7615	0.2000	6.0000	-	37.9390
2015	9.4360	0.2558	0.5000	0.9845	4.0000	15.1763	7.0000	5.8000	3.7615	0.2000	6.0000	-	37.9378
2016	9.4360	0.2530	0.5000	0.4922	4.0000	14.6812	7.0000	5.7953	3.7615	0.1998	6.0000	0.7500	38.1878
2017	9.4360	0.2488	0.5000	-	4.0000	14.1848	7.0000	5.7877	3.7520	0.1998	6.0000	0.7500	37.6743
2018	9.4360	0.2416	0.5000	-	3.0000	13.1776	7.0000	5.7877	3.7482	0.1998	6.0000	0.7500	36.6633

Source: Tax warrants issued by City Assessor

Notes:

#### (1) Rate per \$1,000 of taxable value

(2) St. Johns Public Schools' rate indicated homestead millage. For non-homestead, add 18.0000 mills.

(3) City of St. Johns voters approved 4.0000 mills dedicated to streets from the 2014 through 2017 tax years.

City of St. Johns voters approved a renewal millage dedicated to streets at 3.0000 bills from the 2018 through 2022 tax years.

(4) In addition to the 0.5000 mills, each residential dwelling unit is charged \$140 for annual trash service.

Table B-2

Table B-3

# PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO

		2018			2009	
Taxpayer	Taxable Value	Rank	Percentage of Total City Taxable Value	Taxable Value	Rank	Percentage of Total City Taxable Value
Save-A-Lot	\$ 5,914,244	1	2.40%	\$ 8,155,200		3.84%
Consumers Energy	5,360,627	2	2.18%	2,018,532		0.95%
Mahle Engine Components	3,283,462	3	1.33%	4,390,300		2.07%
Lone Oak - St Johns LLC	2,878,815	4	1.17%			0.00%
1035 US 27 LLC	2,413,289	5	0.98%	2,865,764		1.35%
Glick Suntree LLC	1,972,089	6	0.80%			0.00%
Clinton Commons	1,579,229	7	0.64%	2,528,600		1.19%
CCS/Lansing Inc	1,218,404	8	0.49%	1,365,315		0.64%
Realty Income Properties	1,151,661	9	0.47%			
The Kroger Company	1,113,875	10	0.45%			
Allied Ring Co	-	-	0.00%	3,937,900		1.85%
Federal Mogul	-	-	0.00%	1,100,100		0.52%
Dana Corporation	-	-	0.00%			0.00%
Barnard Manufacturing	-	-	0.00%	2,745,507		1.29%
M & M Restaurant Supply	-	-	0.00%	1,673,676		0.79%
Total	\$ 26,885,695		10.92%	\$ 30,780,894		14.49%

Source: City assessors office & 2009 financial statements

#### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

							Amount Collected in Fiscal Year of Levy		Amount Collected in Subsequent Year/	Total Collections to Date		
Fiscal Year Ended June 30	General	Street Millage	Economic Development	Library	Garbage	Total Tax Levy	Amount	Percentage	Received from County	Total Tax Collection	Percentage Collected	
2009	2,016,581	-	50,184	210,384	106,846	2,383,995	2,260,165	94.81%	-	2,260,165	94.81%	
2010	2,007,987	-	49,971	209,488	106,394	2,373,840	2,269,700	95.61%	-	2,269,700	95.61%	
2011	1,962,400	-	49,455	204,746	103,985	2,320,586	2,199,901	94.80%	-	2,199,901	94.80%	
2012	1,904,505	-	49,978	198,691	100,913	2,254,087	2,150,767	95.42%	-	2,150,767	95.42%	
2013	1,864,987	-	50,044	194,582	98,823	2,208,436	2,188,777	99.11%	-	2,188,777	99.11%	
2014	1,866,384	-	49,967	194,714	98,894	2,209,959	2,203,855	99.72%	-	2,203,855	99.72%	
2015	1,835,148	777,936	49,968	191,456	97,238	2,951,746	2,844,685	96.37%	107,051	2,951,736	100.00%	
2016	1,822,644	772,634	49,395	190,151	96,573	2,931,397	2,858,694	97.52%	70,139	2,928,833	99.91%	
2017	1,834,749	777,762	49,179	95,689	97,209	2,854,588	2,783,754	97.52%	70,835	2,854,589	100.00%	
2018	1,880,565	797,183	49,570	-	99,637	2,826,955	2,778,227	98.28%	45,994	2,824,221	99.90%	

Source: City of St. Johns and Assessor's Warrant

Notes:

(1) Clinton County pays the City of St. Johns the full amount of the delinquent real property taxes upon settlement in

March of each year.

(2) The table includes Ad Valorem taxes only. It excludes commercial and industrial facilities taxes as provided under Public Acts 198 and 255.

Table B-4

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

			Governmental Activities		Business-typ	pe Activities					
Fiscal Year	Population	Assessed Value of Property	General Obligation Bonds	Special Assessment Bonds	Note and Loans	Revenue Bonds	Note and Loans	Total Primary Government	Net Debt to Assessed Value		Debt Per Capita
2009 2010 2011 2012 2013 2014	7,485 7,485 7,865 7,865 7,865 7,865	241,152,600 232,451,224 220,224,200 211,771,200 210,411,200	4,100,000 3,775,000 3,430,000 3,110,000 2,770,000	35,000 15,000 - -	820,870 684,696 634,474 575,178 421,245 246,278	13,375,000 12,975,000 12,560,000 12,360,000 11,711,774	93,113 78,215 70,585 62,954 55,323 47,692	18,423,983 17,527,911 16,695,059 16,108,132 14,958,342	7.64% 7.54% 7.58% 7.61% 7.11%	\$ \$ \$ \$	2,461 2,342 2,123 2,048 1,902
2014 2015 2016 2017 2018	7,865 7,865 7,865 7,865 7,865	207,215,800 212,643,379 219,678,923 233,846,421 243,278,600	2,420,000 2,045,000 1,755,000 1,445,000 1,201,000	-	346,278 269,466 571,067 483,601 410,509	11,321,566 10,794,132 10,241,697 9,910,000 9,265,000	47,692 40,061 32,430 24,797 17,168	14,135,536 13,148,659 12,600,194 11,863,398 10,893,677	6.82% 6.18% 5.74% 5.07% 4.48%	\$ \$ \$ \$	1,797 1,672 1,602 1,508 1,385

Sources: City of St. Johns Basic Financial Statements, 2000 Census report, 2010 Census report and Assessor's equalization reports

(1) Debt as a percentage of personal income is not reflected in this schedule because personal income data

specifically for the City of St. Johns is not readily available. Personal income data for the Lansing-East Lansing

metropolitan area is presented in Table D-1

### Table C-2

# RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	Population (4 & 5)	Assessed Value of Property (6)	General Obligation Bonds (1 & 2)	Bonded Debt Service Funds Available (1 & 3)	Net General Bonded Debt	Net Debt to Assessed Value	Net Debt Per Capita
2009	7,485	241,152,600	4,100,000	80,109	4,019,891	1.67%	537
2010	7,485	232,451,224	3,775,000	80,400	3,694,600	1.59%	494
2011	7,865	220,224,200	3,430,000	325,410	3,104,590	1.41%	395
2012	7,865	211,771,200	3,110,000	308,214	2,801,786	1.32%	356
2013	7,865	210,411,200	2,770,000	200,975	2,569,025	1.22%	327
2014	7,865	207,215,800	2,420,000	140,106	2,279,894	1.10%	290
2015	7,865	212,643,379	2,045,000	85,205	1,959,795	0.92%	249
2016	7,865	219,678,923	1,755,000	84,546	1,670,454	0.76%	212
2017	7,865	233,846,421	1,445,000	-	1,445,000	0.62%	184
2018	7,865	243,278,600	1,201,000	-	1,201,000	0.49%	153

Note:

(1) Source: City of St. Johns Basic financial Statements

(2) Amount does not include special assessment debt

(3) Amount does not include funds available for retirement of special assessment debt.

### Table C-3

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2018

Governmental Unit	Ou	Debt tstanding (1)	Percentage Applicable To City (1)	Amount Applicable To City
Overlapping Debt	¢		20 600	¢ 22 001 202
St. Johns Public Schools	\$	75,264,967	30.68%	\$ 23,091,292
Clinton County		555,400	7.48%	41,544
Total Overlapping Debt				23,132,836
City of St. Johns <i>Total Direct and Overlapping Debt</i>	\$	1,611,509	100.0%	1,611,509 \$ 24,744,345

Note:

(1) Source: Municipal Advisory Council of Michigan. Overlapping Debt report.

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

Total state equalized value (1)	\$243,278,600
Debt limitation - 10 percent of SEV	\$ 24,327,860
Debt applicable to limitation	
Total bonded debt	10,466,000
Less:	
Revenue bonds	9,265,000
Total Debt Applicable to Limitation	1,201,000
Legal Debt Margin	\$ 23,126,860

		Fiscal Year												
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009				
Debt limit Total net debt applicable to limit Legal debt margin	\$ 24,327,860 1,201,000 \$ 23,126,860	\$ 23,384,642 1,445,000 \$ 21,939,642	\$ 21,967,892 1,755,000 \$ 20,212,892	\$ 21,264,338 2,314,466 \$ 18,949,872	\$ 20,721,580 2,766,278 \$ 17,955,302	\$ 21,041,120 3,191,245 \$ 17,849,875	\$ 21,177,120 3,641,732 \$ 17,535,388	\$ 22,022,420 4,370,145 \$ 17,652,275	\$ 23,245,122 4,792,945 \$ 18,452,177	\$ 24,115,260 5,263,121 \$ 18,852,139				
Total net debt applicable to limit as a percentage of debt limit	4.94%	6.18%	7.99%	10.88%	13.35%	15.17%	17.20%	19.84%	20.62%	21.82%				

Source: City of St. Johns Treasurer's Office

(1) Source: Clinton County equalization report.

Table D-1

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS

	Population	Personal	Per Capita Personal	Unemployment
Year	(1 & 2)	Income	Income (3 & 6)	Rate (5)
2009	7,485	244,961,595	32,727	10.90%
2010	7,485	253,599,285	33,881	9.80%
2011	7,865	273,009,880	34,712	8.40%
2012	7,865	278,885,035	35,459	7.40%
2013	7,865	285,633,205	36,317	7.20%
2014	7,865	288,323,035	36,659	5.90%
2015	7,865	297,792,495	37,863	4.30%
2016	7,865	299,955,370	38,138	4.50%
2017	7,865	-	(4)	4.90%
2018	7,865	-	(4)	3.90%

Notes

(1) Source: 2000 Census report

(2) Source: 2010 Census report

(3) Source: Bureau of Economic Analysis: Regional Economic Accounts

(4) Data for 2017 and 2018 is not readily available

(5) Source: Bureau of Labor Statistics

(6) Personal income per capita and unemployment rates are presented for the

Lansing-East Lansing metropolitan area which includes the counties of Ingham, Eaton, and Clinton.

Table D-2

# PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	20	)18	20	)09
	Number of Jobs (1 & 2)	Percentage of Workforce	Number of Jobs (1 & 2)	Percentage of Workforce
Construction & Mining	8,400	3.60%	6,600	3.13%
Manufacturing	20,800	8.92%	14,500	6.89%
Trade, Transportation & Utilities	38,500	16.51%	32,400	15.38%
Information	2,600	1.11%	2,600	1.23%
Financial Activities	16,800	7.20%	13,700	6.51%
Professional & Business Services	23,900	10.25%	19,200	9.12%
Educational & Health Services	32,200	13.81%	30,600	14.53%
Leisure & Hospitality	18,300	7.85%	19,300	9.16%
Other Services	10,300	4.42%	11,500	5.46%
Government	61,400	26.33%	60,200	28.58%
Totals	233,200	100%	210,600	100%

(1) Source: Michigan Bureau of Labor Market Information and Strategic Initiatives

(2) Number of jobs is presented for the Lansing-East Lansing metropolitan area which includes the counties of Ingham, Eaton and Clinton.

#### Table E-1

### CITY EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

		Fiscal Year											
Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009			
General government	7	8	8	8	8	8	8	8	8	9			
Public Safety (1)	11	12	12	11	11	10	10	10	10	13			
Public Works	18	19	21	22	22	18	18	18	18	22			
Community and economic development	1	1	1	1	1	1	1	1	1	1			
<b>Recreation and Culture</b>	3	3	8	8	7	5	5	5	5	5			
Total	40	43	50	50	49	42	42	42	42	50			

Source: City of St. Johns Clerk's Office

(1) The City currently has two (2) Police Union contracts: Command Officers Association of Michigan (COAM) and Police Officers Association of Michigan (POAM). COAM covers two (2) sergeants and the term is from 7/1/2014 to 6/30/2018. POAM covers six (6) police officers and the term is from 7/1/2014 to 6/30/2018.

Table E-2

### OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

						Fisca	al Year			
Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Public safety (2)										
Physical Arrest	242	296	316	272	329	404	404	338	230	201
Parking violations	822	951	893	962	1,086	1,071	886	886	1,046	997
Traffic violations	840	908	901	862	893	1,041	1,048	1,048	712	949
Emergency fire responses	73	82	55	38	47	45	74	61	35	35
Public works (3)										
Street resurfacing (in miles)	3.19	3.30	3.34	3.80	0.53	0.99	1.21	0.27	0.27	0.22
Number of water meters	3,334	3,317	3,262	3,252	3,321	3,321	3,282	3,280	3,280	3,188
Average daily water consumption (gallons)	725,000	713,000	588,000	658,000	657,000	671,000	622,000	608,000	609,000	719,600
Peak daily water consumption	1,611,800	1,410,000	1,015,000	1,120,000	1,393,000	1,410,000	1,300,000	1,650,000	1,657,000	1,287,000
Average daily sewage treatment	1,365,000	1,454,000	1,148,166	1,250,000	1,200,000	1,090,000	1,200,000	1,084,000	1,084,000	1,187,000
<b>Recreation and culture (4)</b>										
Volumes of library collection	(4)	(4)	48,637	47,071	44,657	45,380	44,772	42,423	39,642	38,843
Volumes borrowed from library	(4)	(4)	86,482	82,670	89,559	93,611	108,602	126,059	129,986	126,336

(1) Water, sewage, and public safety are reported on a calendar year basis. Therefore, the 2018

information is not yet available.

(2) Source: City of St. Johns Police and Fire Department annual reports

(3) Source: City of St. Johns Public Works Director and Community Development Director

(4) The Briggs District Library became a separate entity from the City of St. Johns in August, 2016. Going forward,

these statistics will no longer be reported in our financial statements.

Table E-3

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

		Fiscal Year									
Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009	
Public safety (1)											
Police stations	1	1	1	1	1	1	1	1	1	1	
Fire stations	1	1	1	1	1	1	1	1	1	1	
Public works (2)											
Streets											
Streets (per lane mile)	89	87	87	87	87	87	80	80	80	80	
Traffic signals	4	4	4	4	4	4	4	4	4	4	
Water											
Mains (miles)	54	52	52	52	52	52	50	50	50	50	
Fire hydrants	436	432	432	432	432	431	437	437	437	437	
Storage capacity (gallons)	900,000	900,000	900,000	900,000	900,000	900,000	900,000	900,000	900,000	900,000	
Waste Water											
Sanitary sewers (miles)	43	43	43	43	43	43	43	43	43	43	
Storm sewers (miles)	32	32	32	32	32	32	32	32	32	32	
Treatment capacity (million gallons per day)	2.6	2.6	2.9	2.9	2.5	2.5	2.5	2.5	2.5	2.5	
Recreation and culture (3)											
Parks (acres)	97	97	97	97	97	94	94	94	116	116	
Playgrounds	6	6	6	6	6	6	6	6	6	6	
Municipal swimming pools/spray park (4)	1	1	1	-	-	-	-	-	-	1	
Tennis courts	4	4	4	4	4	4	4	4	11	11	
Softball diamonds	1	1	1	1	1	1	1	1	3	3	

(1) Source: City of St. Johns Police and Fire annual reports

(2) Source: City of St. Johns Public Works Director

(3) Source: City of St. Johns Recreation Director

(4) In August, 2015 the City opened a municipal spray park located in the main city park.